

# Government of the People's Republic of Bangladesh

Ministry of Housing and Public Works **Urban Development Directorate (UDD)** 

# Preparation of Development Plan for Fourteen Upazilas

# Package-04

(Saghata Upazila, District: Gaibandha; Sariakandi Upazila and Sonatala Upazila, District: Bogra)

# FINAL SURVEY REPORT

# PARTICIPATORY RURAL APPRAISAL (PRA) Of Saghata Upazila, Gaibandha

June, 2017



# **Letter of Transmittal**

Ref No.: MEPC/UDD/2017/63	Date: 04.06.2017
То	
The Project Director	
"Preparation of Development Plan for Fourteen U	pazilas" Project
Urban Development Directorate (UDD)	
82 Segun Bagicha, Dhaka-1000.	
Subject: Submission of the Final Survey Repor of Saghata Upazila, Gaibandha.	et on Participatory Rural Appraisal (PRA)
Dear Sir,	
I have the pleasure to submit herewith the Final Su of Saghata Upazila, Gaibandha District under Fourteen Upazilas Project" Package No: 04 (Sa Upazila and Sariakandi Upazila, District-Bogra)	"Preparation of Development Plan for ghata Upazila, District- Gaibandha; Sonatala
Thanking you and assuring you of our best service	es.
Best Regards	
(Engr. A. Sobahan)	(Shamim Mahabubul Haque)
Managing Director of MEPC	Team Leader, Package-4

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### **Executive Summary**

For sustainable development, comprehensive development plans for both rural and urban areas are essential. Despite limited resources, the Government of Bangladesh (GoB) has focused on the planned development at different layers of administrative organizations of the country. Upazilas are now considered very important strata of development that will incorporate all social, economic and administrative and infrastructure services for the region. This is in line with the national policy that intends to bring development, administrative and services facilities to the doorstep of the people by providing access to better delivery of government services at the local tiers under the city or municipality level even.

For participatory planning and development, grassroots participation has now been well established and the use of PRA methodologies offers proven results from the local people's active participation. The "Preparation of Development Plan for Fourteen Upazilas" included this component in its overall planning process to involve local people so that they own their development plans and contribute to the substantial processes of planning by sharing their perceptions and informed views at different stages of the project.

Saghata Upazila has 10 Union Parishads and there is no municipality in this Upazila. It is bordered by Islampur Upazila of Jamalpur District to the east, Gobindaganj Upazila of Gaibandha District to the west, Gaibandha Sadar Upazila to the north and Sonatala Upazila of Bogra District to the south.

The findings of the PRA sessions conducted in ten (10) unions of Saghata Upazila. Saghata Upazila is under Gaibandha District of Rangpur Division. The PRA team began PRA from Saghata Upazila out of three project Upazilas on June 3<sup>rd</sup>, 2015.

PRA findings obtained in forms of resource maps, problems Venn diagram, potentials Venn diagrams and development needs workshops of ten unions of Saghata Upazila carry huge importance to be incorporated in the preparation of development plan for Saghata Upazila. However, these findings need to be examined by and matched with technical analysis of data gathered from other sectoral surveys and analyses as designed under the current project. It is evident from PRA findings of Saghata Upazila that most of unions are flood prone, affected by river erosion, waterlogging, and disaster such as flood and cyclone. Most of the unions lack necessary road, electricity, sanitation, health services and necessary educational institutions. According the PRA participants, the Upazilas major potentials include agricultural produce, char areas, water bodies, rivers, fisheries, educated people and unemployed labor across many unions that need to be utilized for the comprehensive development of this Upazila. The participants of PRA session sat Saghata Upazila believe that development schemes for short,

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medium and long-term must include river embankment construction, river training, drainage system development, installation of electricity, cyclone shelter construction and educational and healthcare facilities as urgent needs for the Upazila. Besides, agro-food processing industries, cottage industries and cold storages need to be placed to address poverty and unemployment problem of the Upazila.

PRA findings must be carefully used as these are based on local people's perceptions and opinions. However, the importance of these findings is huge as the development plan is for the local people, and they must own whatever the plan is formulated for their local areas. This plan will be meaningless unless local people's views and expectations were not incorporated in the development planning processes. Instead of the achieving the fruits of the benefits of development plan, taxpayers' money to be spent in the development planning process will be wasted if the local people do now implement the formulated plan at the end. Hence development plans must count local peoples' views and perspectives in preparing development plan. This report presents and highlights the problems, resources, and development expectations of the local people despite these PRA findings have various limitations as mentioned earlier. However, technical analysis must be corroborated with PRA findings when needed to prepare informed development plan for next 20 years.

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## List of Abbreviations/Acronyms

AAP : Action Area Plan

ADP : Annual Development Program
BBS : Bangladesh Bureau of Statistics

BWDB : Bangladesh Water Development Board

CS : Cadastral Survey

DLRS : Directorate of Land Record and Survey

FY : Fiscal Year

GIS : Geographic Information System
 GoB : Government of Bangladesh
 ICA : Institute of Cultural Affairs
 IT : Information Technology

KM/km. : Kilometer

LGED : Local Government and Engineering DepartmentMEPC : Modern Engineers Planners & Consultants Ltd.

MoHPW : Ministry of Housing and Public Works

NGO : Non-Government Organizations

PD: Project Director
PM: Project Manager

PDB : Power Development Board
PRA : Participatory Rural Appraisal
PRSP : Poverty Reduction Strategy Paper

PWD : Public Works Department

RAP : Rural Area Plan

REB : Rural Electrification Board

RHD : Roads and Highways Department

SKS : Saghata Kallyan Samity SoB : Survey of Bangladesh

SP : Structure Plan SRP : Sub-Regional Plan

Sq. Ft.
Square Feet
Sq. Km.
Square Kilometer
Sq. M.
Square Meter
Sq. Mile
Square Mile

ToP : Technology of Participation

ToR: Terms of Reference
UP: Union Parishad
UAP: Urban Area Plan

UDD: Urban Development Directorate

UNO : Upazila Nirbahi Officer

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# CHAPTER ONE: PARTICIPATORY RURAL APPRAISAL (PRA) APPROACH AND METHODOLOGY

#### 1.1 Introduction

For sustainable development, comprehensive development plans for both rural and urban areas are essential. Despite limited resources, the Government of Bangladesh (GoB) has focused on the planned development at different layers of administrative organizations of the country. Upazila is now considered very important strata of development that will incorporate all social, economic and administrative and infrastructure services for the region. This is in line with the national policy that intends to bring development, administrative and services facilities to the doorstep of the people by providing access to better delivery of government services at the local tiers under the city or municipality level even.

For participatory planning and development, grassroots participation has now been well established, and the use of PRA methodologies offers proven results from the local people's active participation. The Project Entitled "Preparation of Development Plan for Fourteen Upazilas" included this component in its overall planning process to involve local people so that they own their development plans and contribute to the substantial processes of planning by sharing their perceptions and informed views at different stages of the project.

As the "Preparation of Development Plan for Fourteen Upazilas" project centers on Upazila as the significant tier in development planning, this PRA report is on Upazila basis. This chapter describes the background and purpose of PRA workshop, and the processes and tools used in PRA sessions and PRA settings, participants and facilitators as well.

### 1.2 Project Context for PRA

The preparation of development plan will accelerate the economic and socio-political development at Upazila level. This project aims to prepare development plan for the next 20 years to be completed in five stages/tiers involving the preparation of Sub-regional Plan and Structure Plan for the whole Upazila and surrounding areas, the preparation of Urban Area Plan and Rural Area for Municipalities/Pourashava (where exists) & rural areas of Upazila respectively and finally the preparation of Action Area Plan in the form of sectoral projects and programs for immediate intervention based on local needs, problems and opportunities.

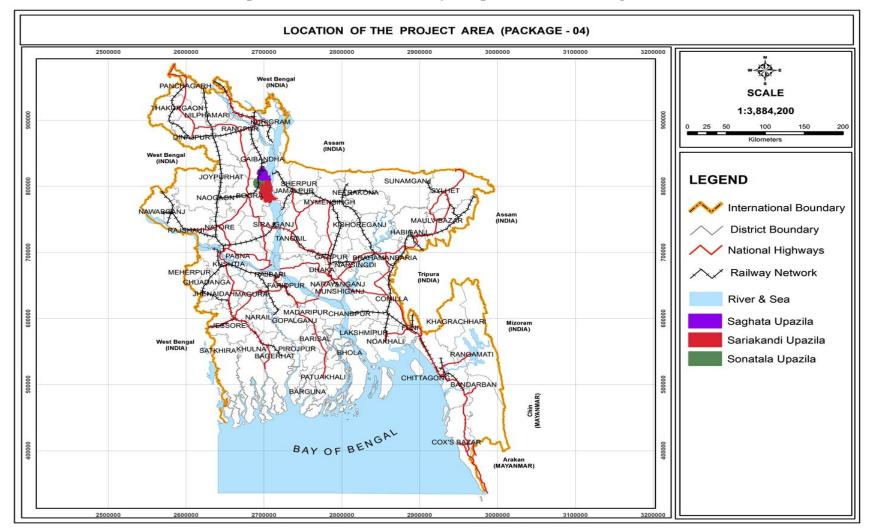
Given the importance of such comprehensive development plan as realized in the national policy supporting development control and discouraging unauthorized and unplanned development either in urban area or in rural area, local people's role are the key and PRA

workshops are one of the best effective means to discover local residents' views and perceptions of the necessity of planned land transformation, the protection of the most valuable agricultural land from any other unplanned transformation, the identification of development constraints and local development potentials, and the determination of development needs and priorities in their respective localities. The Package-4 of the Pilot 14 Upazila project includes three Upazilas under two districts belonging to two divisions, which are very close neighbour located from the north to the south - Sonatala is in between Saghata and Sariakandi (Map1.1). Saghata Upazila is under Gaibandha District of Rangpur Division. Sonatala and Sariakandi Upazilas are under Bogra Districts of Rajshahi Division. Two municipalities are located in two Upazila Headquarters such as Sonatala and Sariakandi. This report is based PRA sessions conducted in 10 unions of Saghata Upazila.

"Preparation of Development Plan for Fourteen Upazilas" project results from the pressing need for the comprehensive development plan realized by the Government of Bangladesh though after a long time since we got independence in 1971. The project is aimed to establishing a comprehensive development framework emphasizing over the change in land category, land use and livelihood pattern in an integrated and balanced manner.

#### 1.3 Purpose of PRA

The main goal of the Participatory Rapid Appraisal (PRA) workshops is to get local people's experiences, views and insights to the local development planning process with the use of three popular tools namely social mapping, Venn diagram and Technology of Participation (ToP) Consensus workshop method. PRA sessions are purposed to (a) involve the local people to identify their own problems, potentials, development needs and planning priorities for next 20 years; (b) supplement and facilitate matching PRA findings with different sectoral findings, particularly spatial analysis, and (c) make participants own the project and its activities towards realizing participatory planning approach. PRA sessions enabled the planning team to get people's in-depth knowledge and views about their assets, problems, potentials, development needs and planning aspirations. Each PRA is conducted to achieve the following three major interlocking objectives.



Map 1.1: Location of Three Project Upazilas under Package 4

Source: National GIS Database and Modified by MEPC

#### 1.3.1 Mapping Resources and Identifying Areas

Social maps mapped local areas assets, resources and features (natural, physical, environmental, social, economic etc.), located problems and resources spatially, and depict the areas as problem or risk, and potential.

#### 1.3.2 Identifying Problems and Potentials

Problem and potential Venn diagrams, associated causes, effects, and relevant potentials analysis enabled participants identify the major problems and potentials of the area in terms of the severity and impacts of problems or potentials.

#### **1.3.3** Proposing Development Priorities

Using the Technology of Participation (ToP) Consensus Workshop Method, participants were able to identify priorities for development and planning for next 20 years for sub-regional, structural, urban, rural action plans based on the identified locations, issues, problems and potentials through social mapping and Venn diagram.

#### 1.4 PRA Tools

PRA is a set of tools, and various tools have been in practice. Given the nature of the project and purpose of PRA, at union and municipal ward level, each PRA used three key techniques namely social map for resource mapping, Venn diagram for major problem and potential identification, and ToP consensus workshop method for determination of development needs and priorities for their respective localities. With the aid of facilitators, these techniques were used.

#### 1.4.1 Social/Resource Mapping

The participants drew a social map locating different types of resources, such as, roads, settlements, health facilities, pond, agricultural land, river, market places, post office, schools/colleges/madrashas/mosques/religious buildings, graveyard, factories, embankment, flood/hazard prone area, flood shelter, bus stand, launch ghat, forest, etc. using marker or sign pen on a big art paper. The participants first marked the north direction of the map and then drew the boundary of the Union/ Wards of Pourashava on the on paper by wooden pencil.

#### 1.4.2 Venn Diagram (Problems and Potentials)

Participants discussed among themselves about all the problems they were facing, the causes and effects of those problems, and then they identified five major problems. Based on the severity and impact of problems, participants used the circular shaped paper to indicate the most

severe problem varying the size of the circle in the descending order. Then they listed potentials and identified the major potentials of the area.

#### 1.4.3 Technology of Participation (ToP) Consensus on Development Needs

Participants are reminded of the whole group about what they got from previous sessions (resources/assets, potentials, problems, risks etc.) showing map and diagrams hanged in front of them. Then they are invited for brainstorming of the focus question --- What they want to see take place in next 20 years in their area. The ideas will be organized, clustered, named and then reflected on which are needed to do immediately, which are in the medium term, and which are in the long run.

#### 1.5 Participants and Facilitators of PRA Sessions

#### 1.5.1 The Participants

For each PRA, 15-20 persons who were knowledgeable, willing and local resident of the union or municipal wards were invited. Among the participants, Ward Members/Ward Councilors, Teachers, Businessmen/dealers/brokers/traders, NGOs/CBOs/Clubs, Imams/religious priests or leaders, Farmers/laborer, Journalist, Professional (physician/engineers), Local elite/politician/other were included.

#### 1.5.2 PRA Facilitators

Three persons in the field were responsible for communication with the local government leaders, local administration, and local officials to identify and confirm participants following the above-mentioned criteria, facilitating PRA sessions and documenting individual sessions. Among three, two persons interchangeably played role as facilitator and co-facilitator, and one person was dedicated to communicate, coordinate and document the PRA session. There was also a logistics officer who assisted timely material distribution, and taking notes and photos/videos of the PRA Session.

#### 1.6 PRA Settings and Schedule of PRA Sessions

PRA workshops are conducted in a convenient time when the Union Chairman and members along with local knowledgeable and experienced participants were able to spend few hours at a convenient location decided by the local people. Facilitators contacted with local contact persons and arranged timey arrival and facilitation of these workshops. The distribution of PRA workshops by Union are presented in the following table. In Saghata Upazila, 10 PRA sessions are held in 10 UPs followed by 7 PRA sessions in 7 Unions of Sonatala, and 12 PRA sessions in 12 Unions of Sariakandi (Table 1.1). Most of the PRA sessions are conducted in the UP council meeting rooms for union level PRAs.

Table 1.1: Distribution of Unions and Municipal Wards by Upazila

Upazila	No. of Unions	No. of	No. of Municipal	Time
		Municipalities	Wards	
Saghata	10	0	-	June 9 -16, 2015
Sonatala	7	1	9	June 15-22, 2015
Sariakandi	12	1	9	June 23-30, 2015
Total	29	2	18	

Source: Field Survey, 2015

Each session lasted at least 3 hours 30 minutes and some sessions went up to 4 hours. It had following components.

- i. Registration (sign up);
- ii. Opening, introductions, expectations;
- iii. Social mapping;
- iv. Venn diagram;
- v. Technology of Participation (ToP) Consensus Workshop;
- vi. Reflection and closing.

#### 1.7 PRA Process

#### 1.7.1 Preparation

Social expert and the planning team of the Package: 04 set several times to discuss the goals and procedures of the PRA. Then the Project Director and his UDD team set with the social expert with other planning team members to finalize the tools of PRA, the detailed steps of PRA techniques followed, and the formats of the sessions, the criteria of participants, and the reporting were settled. Later the social expert hired field facilitators followed by a one-day training in PRA tools. Social expert had practiced sessions with core field facilitators. The Project Director and his team set schedule of PRA sessions with the Social Expert and MPEC management.

Table 1.2: Schedule of PRA at Saghata Upazila

Sl. No	Union	Date	Time	Venue
01	Bharatkhali	09-06-2015	07:30 PM	Union Parishad Complex
02	Haldia	10-06-2015	10:30 AM	Union Parishad Complex
03	Ghuridaha	10-06-2015	04:45 PM	Union Parishad Complex
04	Muktinagar	16-06-2015	10:00 AM	School Complex
05	Kachua	12-06-2015	03:00 PM	Union Parishad Complex
06	Padumsahar	12-06-2015	03:00 PM	Union Parishad Complex

Sl. No	Union	Date	Time	Venue
07	Kamaler Para	13-06-2015	10:00 AM	Union Parishad Complex
08	Jumarbari	13-06-2015	10:00 AM	Union Parishad Complex
09	Saghata	14-06-2015	10:00AM	Union Parishad Complex
10	Bonarpara	14-06-2015	10:00 AM	Union Parishad Complex

Source: Field Survey, 2015

#### 1.7.2 Field Work

For field work, field facilitators collected materials including maps and logistics, official letter, and contact lists along with necessary administrative paperwork in consultation with the management. Trained field facilitators are responsible for contacting, inviting and confirming minimum number of participants of PRA representing the target area (Union/Municipal Ward) maintaining professional standards and integrity by informing the purpose of contacts, the role of host and consulting agencies of the project, the previous visits and contacts by the project team, the procedure of conducting PRA sessions. PRA sessions were scheduled in consultation with the UP Chairman, members and secretary for Union-level PRAs and Mayor, councilors, and secretary/other official for municipal level PRAs/In selecting Upazilas and unions and municipalities, collected LGED's GIS-based maps were used to schedule PRA sessions keeping the time, distance, and availability of participants. Field facilitator team was accommodated in one or closely located lodging facility so that they can reflect on each session after completion.

Each PRA session ensured the presence of Union Chairman at Union level PRAs, and municipal ward councilors for municipal level PRAs. In the beginning of the session with registration sheet sign up, the concerned UP chairman or Municipal Mayor/ward councilor was requested to open the session, then the lead facilitator introduced the facilitators team, and invited participants to get introduced each other. Later the facilitators through interactive discussions, ice breaking and warming up highlighted the context of PRA, the goals and objectives of the PRA as well different methods of PRA. The stages and outcome of different tools – resource mapping, problem and potential Venn diagrams, and ToP Consensus workshop on development needs and priorities for their local Union/Municipality, and the role of participants in these different stages were oriented alerting the importance of local people's views and accurate information for local development and planning process was strongly emphasized.

#### 1.7.3 Documentation and Compilation of PRA Sessions

After completing each PRA session, field facilitators compiled all notes and checked meta cards, flip charts and sticky wall materials to document individual PRA report covering the group dynamics, description of the Union/Municipality, and outputs like social map, identification of problems and potentials, and long-, medium- and short term development

needs. Field facilitators ensured quality, reliability and validity of PRA outcomes keeping in mind that PRA analysis would be matched with other technical analysis (13 surveys including socio-economic survey). Field facilitators submitted all PRA reports and field materials (hard and soft copy) to the Project Director's office, and to MEPC Office so that the team leader can integrate PRA findings along with socioeconomic survey data with other spatial topographic, hydro-geological, and environmental, land use, transport data during the comprehensive development planning stage.

#### 1.8 Quality Control Measures

The social expert observed first few PRA sessions in each Upazila to monitor the quality of PRA sessions and outputs. In some Upazila, the Project Director, and/or his representatives were observers in some sessions. Before the first day of facilitation, the social expert trained field facilitators in practical aspects of facilitation tips, rapport building, sitting arrangements, conflict resolution, and documentation. In the first three days of fieldwork, the social expert was full time present in sessions taking lead facilitation charge as part of training the field facilitators in real world situations. At the end of each day, field facilitators did peer discussion and reflection on what they did and how they could do better in next sessions, which were shared with the social expert on regular basis to maintain quality of PRA procedures.

# CHAPTER TWO: UNION-LEVEL PRAS OF SAGHATA UPAZILA

#### 2.1 Overview

This chapter describes the findings of the PRA sessions conducted in ten (10) Unions of Saghata Upazila under Gaibandha District of Rangpur Division. The PRA team began PRA from Saghata Upazila out of three project Upazilas on June 3<sup>rd</sup>, 2015. In Saghata, the team resided in SKS residential facility for a week to complete the PRA fieldwork in the Upazila. Two PRA field facilitators team conducted PRA sessions and all PRAs were conducted in UP complexes. All facilitators were in the same PRA session for first two days with the presence of PRA expert, and from third day each facilitator's team was assigned to conduct PRA session. The Upazilas ten unions are as follow:

- i. Bharatkhali is 1 No. Union
- ii. Haldia is 2 No. Union
- iii. Ghuridaha is 3 No. Union
- iv. Muktinagar is 4 No. Union
- v. Kachua is 5 No. Union
- vi. Padumsahar is 6 No. Union
- vii. Kamalerpara is 7 No. Union
- viii. Jumarbari is 8 No. Union
- ix. Saghata is 9 No. Union
- x. Bonarpara is 10 No. Union.

#### 2.2 Spatial Aspects

Saghata Upazila has 10 Union Parishads (UPs) and there is no municipality in this Upazila. It is bordered by Islampur Upazila of Jamalpur District to the east, Gobindaganj Upazila of Gaibandha district to the west, Gaibandha Sadar Upazila to the north and Sonatala Upazila of Bogra District to the south (Map 2.1). Spatial aspects and location of problems and potentials based on PRA findings are presented in Table 2.1 and Table 2.2. Most of its commercial, economic and administrative activities are concentrated in Bonarpara Union. Bonarpara Union is the largest growth center in the Upazila. It has a very old railway station, which is now the stop for many intercity trains. The office of the Upazila Parishad is also located at Bonarpara Union. The Upazila has 118 mouzas, cultivated land of 18683 hectors and the rest non-agriculture land (4,426 hectors). The Upazila has 66735 farmer families, out which 13819 households are landless families. Saghata Upazila is a flood prone area, and the major rivers of

the Upazila are Jamuna and Bangali. The mighty Jamuna River runs along the eastern part of the Upazila adjoining to Bharatkhali, Saghata and Haldia Union.

#### 2.3 Major Problems and Potentials

According to the Bangladesh Population Census 2011 of Bangladesh Bureau of Statistics (BBS), total population of this Upazila is 267819 (BBS, 2011). The Upazila has total area of 231.02 square kilometers, out of which, 329.93 acres are khas land and 8.27 acres are abandoned land. Another important geographic characteristic of this Upazila is char land. These are important factors for future land use planning and socioeconomic development of the Upazila.

#### 2.3.1 Problem Identification

Based on PRA sessions, the below mentioned problems are identified and spatially located union-wise (Table 2.1). But these are based on peoples' perception that needs technical surveys and analysis for determining accurate and exact locations and for physical planning of the Upazila.

Table 2.1: Major Problems Faced by Unions of Saghata Upazila

Sl. No.	Major Problems Identified	Affected Unions*	Remarks	
1	River erosion	10, 8, 2, 5, 4, 1, 3 & 9	8 unions	
2	Water logging/ Problems of drainage system	10, 8, 2, 5 & 4	5 unions	
3	Problem of communication- road, bridge, and	10, 8, 2, 5, 4, 1, 3, 9,	All 10 unions	
3	culvert repair issues	6 & 7	An 10 unions	
4	Problem of electricity (absence of connection)	10, 8, 2, 5, 4 & 7	6 unions	
5	Insufficient medical facility	10, 8, 2, 5, 4, 1 & 7	7 unions	
6	Lack of proper education and institutional	10, 8, 2, 5, 4, 1 & 6	7 unions	
	infrastructure	10, 0, 2, 3, 4, 1 & 0	7 umons	
7	Problem of public toilet/ sanitation	10, 8, 2, 5 & 4	5 unions	
8	Natural calamity such as flood, drought, river	8, 2, 5, 8 & 7	5 unions	
	embankment, sluicegate	0, 2, 3, 0 & 7		
9	Poverty	8, 3 & 9	3 unions	
10	Unemployment	1, 3, 6, 7 & 9	5 unions	
11	Problems of pure drinking water	6	1 union	
12	Lack of storage/agricultural facilities	6 & 9	2 unions	

Source: Field Survey, 2015

\*Note: 1= Bharatkhali Union, 2= Haldia Union, 3= Ghuridaha Union, 4= Muktinagar Union, 5= Kachua Union, 6= Padumsahar Union, 7= Kamaler Para Union, 8= Jumarbari Union, 9= Saghata Union, 10=Bonarpara Union.

Project Area Map of Saghata Upazila Gaibandha Palasbari Padumsahar Fulchhari Bhartkhali Dewanganj Saghata Kachua Ghuridaha Gobindaganj Islampur Kamaler Haldia Jumarbari Sonatala Sariakandi Bangladesh Gaibandha District Legend Gaibandha District (Upazila Map) Upazila Boundary Saghata Upazila Preparation of Development Plan for Fourteen Upazilas Modern Engineers Planners & Consultants Ltd

Map 2.1: Boundary Map of Saghata Upazila

Source: MEPC

#### 2.3.2 Problems Prioritization through Venn diagram

From the Venn diagram the most common problems (Top 5) have been identified as following:

- i. Communication problem,
- ii. River erosion problem,
- iii. Medical facilities problem,
- iv. Proper education and institutional infrastructure problem, and
- v. Electricity problem.

#### 2.3.3 Potential Identification

Based on PRA sessions, the below mentioned potentials are identified and spatially located union-wise (Table 2.2). But these are based on peoples' perception that needs technical surveys and analysis for determining accurate and exact locations and for physical planning of the Upazila.

Table 2.2: Spatial Aspects of Major Potentials by Unions of Saghata Upazila

Sl. No.	Major Potentials Identified	Affected Unions*	Remarks
1	Agricultural produce/crops	8, 2, 5, 4, 1, 3, 9 & 7	8 unions
2	Water bodies/swamps/fisheries	10, 8, 2, 5, 9, 4, 3, 6 & 1	9 unions
3	Educated people/unemployed manpower	10, 8, 2, 5, 4, 1, 3, 9, 6 & 7	All 10 unions
4	Livestock	10, 8, 2 & 3	4 unions
5	Agricultural land/uncultivated land	10, 5 & 6	3 unions
6	Market	4 & 1	2 unions
7	NGO	4 & 9	2 unions
8	Embankment/sluicegate	1	1 union
9	Handicraft/cottage industries	8, 6 & 9	3 unions
10	Poultry/dairy	1, 3, 6, 7 & 9	5 unions
11	Drinking water	1 & 6	2 unions
12	Tourism on river	3	1 union
13	Biogas	6	1 union

Source: Field Survey, 2015

\*Note: 1= Bharatkhali Union, 2= Haldia Union, 3= Ghuridaha Union, 4= Muktinagar Union, 5= Kachua Union, 6= Padumsahar Union, 7= Kamaler Para Union, 8= Jumarbari Union, 9= Saghata Union, 10=Bonarpara Union.

#### 2.3.4 Identification of Potentials through Venn diagram

From the Venn diagram the most common Potentials (Top 5) have been identified as following:

i. Agricultural land and production,

- ii. Fisheries and livestock,
- iii. Manpower,
- iv. Cottage industries,
- v. Commercial activities.

#### 2.3.5 Identification of Prioritized Problems, Causes, Impacts and Potentials

#### 1. Communication Problem

Communication problem is the main key trouble of Saghata Upazila. All the unions are mostly affected by communication problem. Main reasons for communication problem are katcha road, weak condition of bridge and culvert and problem in embankment. As the consequences, people of the Upazila are suffering in various ways; such as, bad effect in business, misery to go educational institution, problem in emergency medical service, economic loss and time loss. There are two potentials for roads problem. They have unemployed people and cheap labor.

#### 2. River Erosion

River erosion is one of the significant problems for Saghata Upazila. Most of the unions are affected by river erosion. The main reason for river erosion is flood. People of the Upazila are suffering in various ways; such as, breakdown of homestead land and agricultural land. Migration along with over crowd also happens for this river erosion problem. Constructing embankment is the only one potentiality of this problem. People of this locality think that if embankment is constructed by government allowance/support, tourism and fisheries will be promoted.

#### 3. Medical Facilities Problem

The third most excruciating problem to the people of the Saghata Union is lack of proper health services. It occurs as the result of unavailability of hospital in this union. Besides, though this union has community clinics but these clinics do not provide emergency health services. Consequently, number of death and disabled people are increasing day by day. Existing community clinic can be more modernized and upgraded to a modern hospital. Required land for establishing a new hospital or upgrading the clinic can be made available in this union.

#### 4. Proper Education and Institutional Infrastructure Problem

Lack of standard education is one of the main problems of Saghata Upazila as a finding from the Venn Diagram. The reasons behind this problem are lack of consciousness of guardian, poverty, inadequate training programs for teachers, and insufficient number of classrooms. For these reasons, people of the Upazila are suffering from increase of absence in the class, in child

labor, dropout of students and social deviation. There are two related potentials for the standard education system. They are sufficient educational institutions and stipends for students.

#### 5. Electricity Problem

Most of the area in this union lies in the flood prone area as well as susceptible to river erosion. As a result, electric supply cannot spread out all over the union. Irrigation and education system hamper as well as building farm and industries hinder as the consequence of the lack of electricity supply. People of the unions have enough demand for this electricity and they think they can pay electricity bill.

#### 2.4 Perceived Development Priorities

The ToP (Technology of Participation consensus workshop) on development needs and priorities identified under short-term (within five years), mid-term (within ten years) and long-term (within twenty years) basis. PRA participants of the unions identified most of the development goals (advance medical service, generate employment, install drainage system, advance irrigation system and establish religious institutions) to accomplish in five years. They want improvement of communication system in the mid-term and establish the union as a model union as a long-term vision.

#### 2.4.1 Short Term Development Priorities

#### 1. Bharatkhali Union

The PRA participants of ToP Workshop in Bharatkhali Union identified some problems for the short-term development. These are drainage system, unemployment and river erosion. They also suggest some guidelines for the improvement, which are establishing sufficient drains, mill-factory, industries, storage for agro good and mitigating the poverty.

#### 2. Haldia Union

PRA participants of Haldia Union emphasized medical facilities, disaster management, electricity, and river erosion prevention, communication development as short-term needs. The participants suggest for modernizing the hospital, river dredging, increasing solar electricity constructing river embankment etc.

#### 3. Ghuridaha Union

PRA participants of Ghuridaha Union mentioned improved transportation system, poverty eradication, education for all model union development and improved standard of life as short-term needs. They also provide suggestions to construct bridge and culvert, establishment of ghat and paved roads for model Upazila green urbanization is very important.

#### 4. Muktinagar Union

In the ToP workshop, Muktinagar Union PRA participants want religious institutions, communication system, hygiene and sanitation system in the short-term. Road repairing, constructing bridge, culvert, planting trees beside the roads, can be initiated road development according to their suggestions.

#### 5. Kachua Union

The ToP Workshop of Kachua Union's Development Needs identifies the installation of adequate electricity, improvement of communication system and prevention of river erosion. Constructing brides, river embankment etc. can be initiated for the short-term development.

#### 6. Padumsahar Union

The PRA participants of Padumsahar Union in the ToP Consensus Workshop identified safe drinking water, improve transportation, protected river bank, and digitization of the Union as their short-term priorities.

#### 7. Kamaler Para Union

During the ToP Consensus Workshop, the PRA participants of Kamaler Para Union identified eight development needs for the short-term priorities, and these needs are - shelter construction for flood victims, flood control measures, healthcare service, sanitation and safe drinking water, improved transportation system, electricity installation, establishment of industries and standard educational system.

#### 8. Jumarbari Union

The PRA participants perceive to have educational development, river erosion control, health service improvement, and model union development in the short-term priorities. Building, Girls College, constructing jute mills, cottage industries, improving the medical services etc. were their suggestions from the short-term development.

#### 9. Saghata Union

At the ToP Consensus Workshop, the PRA participants of Saghata Union identified 5 development priorities for the short-term period industrialization, health system development and eradication of unemployment problem. In the short-term needs, they also included river erosion control and electricity for all villages as two other priorities.

#### 10. Bonarpara Union

PRA participants of Bonarpara Union identified most of the development goals (advance medical service, generate employment, install drainage system, advance irrigation system and establish religious institutions) to accomplish in five years.

#### 2.4.2 Mid Term Development Priorities

#### 1. Bharatkhali Union

For mid-term development, the participants wanted reduction of unemployment rate and road system development. Newly building up the road, constructing link roads, mitigating the poverty, establishing mill-factory, industries and storage of agro goods were their recommendation for the mid-term development.

#### 2. Haldia Union

PRA participants identified agricultural development, employment generation and construction of river embankment and development of educational system as mid-term goals.

#### 3. Ghuridaha Union

PRA participants of Ghuridaha Union mentioned improved transportation system, poverty eradication, education for all model union development, and improved standard of life as also mid-term needs. The participants also suggest establishing mills and factories for expanding fisheries and Handicraft. Well education system and Modern communication system also drive towards Model Upazila.

#### 4. Muktinagar Union

The PRA participants voted for self-sufficient model union in agricultural development, digital union, river erosion prevention and Health care facility as the mid-term goal.

#### 5. Kachua Union

At the ToP Consensus Workshop, the PRA participants of Kachua Union identified three development priorities for the mid-term period as developing the education system, transforming a model union and developing industrialization.

#### 6. Padumsahar Union

They placed agricultural development, modern healthcare system, and standard education system as medium-term needs.

#### 7. Kamalerpara Union

It is also found that the participants perceived flood control measure, development of transportation system, expansion of industries, and development of educational facilities are to be continued as the mid-term and long-term needs.

#### 8. Jumarbari Union

For midterm development, the participants of the Union wanted improved communication system, industrial development, and river erosion prevention as the medium term.

#### 9. Saghata Union

PRA participants of Saghata Union identified most of the development goals in the mid-term planning needs industrialization, modern health system development and eradication of unemployment, transportation system development in the mid-term.

#### 10. Bonarpara Union

The PRA participants wanted improvement of communication system in the mid-term by constructing bridges, culverts, sluice gate and pucca roads.

#### 2.4.3 Long Term Development Priorities

#### 1. Bharatkhali Union

For the long-term development, they choose two needs- development of educational system and development of Public health. Their suggestions for the development of education were building college with modern educational facilities and modernizing sanitation system, drinking pure water for the development of public health.

#### 2. Haldia Union

Given their priority on unemployment, river erosion and river embankment, construction of hospital in char and improvement of medical facility needs to initiate immediately and it will take 20 years, and the participant suggest for river dredging, generate jobs and construction of cyclone shelter.

#### 3. Ghuridaha Union

Improved communication system is the ultimate long-term goal for the Ghuridaha Union. Participants also suggest the short term and Mid-term needs may continue to mitigate poverty as long-term needs for their development planning of the Union.

#### 4. Muktinagar Union

According to The ToP Consensus Workshop, termination of unemployment, agricultural development and development of educational system as the long-term needs for their union.

#### 5. Kachua Union

The control and prevention of crime and delinquency as the long-term goal of the Kachua Union's development plan. The PRA participants recommend some guidelines like decreasing of child rape, decreasing of delinquency and stopping the child marriage.

#### 6. Padumsahar Union

The PRA participants of Padumsahar Union in the ToP Consensus Workshop identified industrialization, standard education system and digitalization of the UP as long-term needs of the Padumsahar Union.

#### 7. Kamalerpara Union

It is found that the participants perceived flood control measure, development of transportation system, expansion of industries and development of educational facilities are to be continued as the long-term.

#### 8. Jumarbari Union,

The ToP Consensus Workshop on development needs and priorities at Jumarbari Union selects disaster management as the long-term goal.

#### 9. Saghata Union

The PRA participants of Saghata Union identified in the long-term development needs industrialization, modern health system development, transportation system development and education system development.

#### 10. Bonarpara Union

The ToP Consensus Workshop of Bonarpara Union want improvement of the Union as a model union as a long-term vision.

#### **CHAPTER THREE: CONCLUSIONS**

### 3.1 Key Observations

PRA findings obtained in forms of resource maps, problems Venn diagram, potentials Venn diagrams and development needs workshops of ten Unions of Saghata Upazila carry huge importance to be incorporated in the preparation of development plan for Saghata Upazila. However, these findings need to be examined by and matched with technical analysis of data gathered from other sectoral surveys and analyses as designed under the current project. It is evident from PRA findings of Saghata Upazila that most of unions are flood prone, affected by river erosion, waterlogging and disaster such as flood and cyclone. Most of the unions lack necessary road, electricity, sanitation, health services and necessary educational institutions. According the PRA participants, the Upazilas major potentials include agricultural produce, char areas, water bodies, rivers, fisheries, educated people and unemployed labor across many unions that need to be utilized for the comprehensive development of this Upazila. The participants of PRA session sat Saghata Upazila believe that development schemes for short, medium and long-term must include river embankment construction, river training, drainage system development, installation of electricity, cyclone shelter construction and educational and healthcare facilities as urgent needs for the Upazila. Besides, agro-food processing industries, cottage industries and cold storages need to be placed to address poverty and unemployment problem of the Upazila.

#### 3.2 Limitations of PRA Sessions

Despite the planned PRA design and expressed willingness of the Union Parishad and Pourashava leaders along with PRA participants in three project Upazilas facilitators faced various challenges during the fieldwork. The key problem was time management. Because of the remoteness of some UPs and transportation issues, the start time and end time often was changed unintentionally. Another issue was with the number of participants, some PRA sessions had more than 15 participants and some had less than 15, although more than 12-15 participants initially showed up. Because of very small number of participants, few Ward-based PRA sessions were postponed and those were held at a later date with adequate number of participants. The length of PRA session for more than 3.5 hours is another issue. Another issue was the management's inability to pay for transportation cost and per diem for the participants. Most of the participants are rural working people who find difficulties in spending time for no direct benefits out of their participation. Some of the Unions in Sariakandi are in the char areas on the other side of Jamuna River in Sariakandi Upazila and also some in the distant char areas in Saghata Upazila. Food was also not adequately offered, often time was planned to avoid

lunch time and even it goes to lunch time, snacks were offered. Some participants expressed their dissatisfaction and facilitators team tried to make them understand the limitations of the management. Another issue was the lack of women's participation, though at least female ward members were ensured to be present. In many PRA sessions, the number of female participants was not satisfactory, but some representative knowledgeable female participants were in each session. One major challenge for conducting PRA sessions is the heterogeneity of participants in terms of occupation, social location, education, power differences and level of knowledge. Some participants understand the planning process and their role; others think they are the project beneficiaries. Another challenge is that participants even the UP elected officials are suspicious of these projects or want direct benefits assuming that the project are just paperwork and looting taxpayers or foreign aid.

#### 3.3 Implications of PRA Findings

PRA findings must be carefully used as these are based on local people's perceptions and opinions. But the importance of these findings is huge as the development plan is for the local people and they must own whatever the plan is formulated for their local areas. This plan will be meaningless unless local people's views and expectations were not incorporated in the development planning processes. Instead of the achieving the fruits of the benefits of development plan, taxpayers' money to be spent in the development planning process will be wasted if the local people do now implement the formulated plan at the end. Hence development plans must count local peoples' views and perspectives in preparing development plan. This report presents and highlights the problems, resources, and development expectations of the local people despite these PRA findings have various limitations as mentioned earlier. However, technical analysis must be corroborated with PRA findings when needed to prepare informed development plan for next 20 years.

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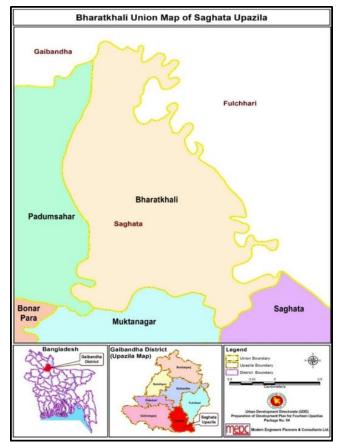
# **APPENDICES**

# Annexure-I: Individual PRA Report at Union Level of Saghata Upazila

#### 1. Bharatkhali Union

#### 1.1 Overview

Bharatkhali Union is geographically 14.24 square km and surrounded by Muktinagar Union and Saghata Union of Saghata Upazila the south, Padumsahar Union of the same Upazila in the west, Udhakahali Union of Gaibandha Sadar Upazila in the north and Gazaria Union of Fulchhari Upazila in the east.



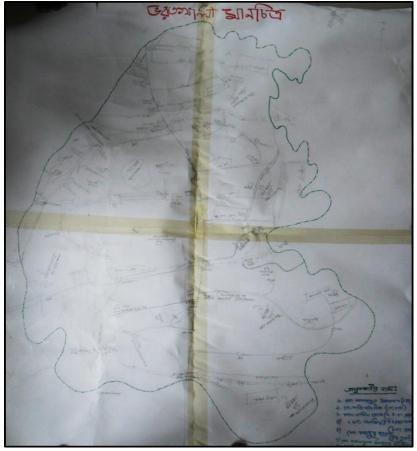
Map 1.1: Bharatkhali Union of Saghata Upazila

Source: MEPC

#### 1.2 Spatial Aspect

Total number of population of this union is 29,000. Agricultural land, which is the only one potential resource for the people of this locality, covers 3000 hector. Total communication system covers 77 km roads including 32 km paved and 45 km katcha roads as well as 4 bridges and 20 culverts. Two (2) switch gates are also situated in thus union. Bharatkhali Union is

mostly flood-prone in Ward No 1, 2, 4 and partially some parts of Ward no 6. River erosion occurs in Wards No 2 and 4. PRA findings show that the residents of Bharatkhali Union face excruciating problems in the daily lives such as river erosion, transportation problem for the lack of necessary road, inadequate health services, unemployment, and lack of necessary educational institution. Local people believe that their major potentials can be utilize for the development of this union. They think that their potentials can be used for the remedy of their problems if development schemes are undertaken for short, medium and long-term with adequately allocated budget.



Source: MEPC

Figure 1.1: Social Map of Bharatkhali Union

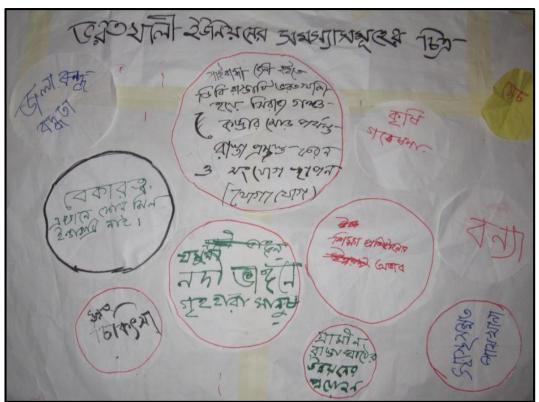
#### 1.3 Major Problems and Potentials

#### 1.3.1 Problems of Bharatkhali Union

In the problem-identification session, PRA participants first listed all of the following problems of their Union:

1. Unemployment,

- 2. River Erosion,
- 3. Inward migration from other Union and Upazila,
- 4. Over population,
- 5. Increasing number of homeless people,
- 6. Lack of educational institutions (school, college),
- 7. Inadequate health services,
- 8. Poor transportation system (rail communication has been being stopped since seven years from Mukhghat to Fulchhari. No direct road for communicating with Dhaka City, Roads within the union are narrow and no drainage system and roads are needed to be paved.).



Source: Field Survey, 2015

Figure 1.2: Major Problems Venn Diagram of Bharatkhali Union

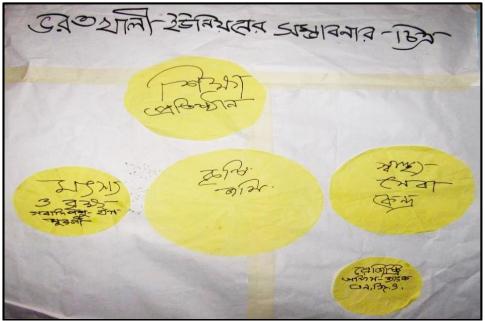
The participants' identified five most important problems:

- 1. Poor transportation problem;
- 2. River Erosion;
- 3. Unemployment;
- 4. Lack of necessary educational Institution (school and college);
- 5. Inadequate health services.

#### 1.3.2 Potentials of Bharatkhali Union

The Potentials Venn Diagram identifies the major potentials of Bharatkhali Union:

- 1. Agriculture (Rice, Jute and Rabi Crops);
- 2. Fisheries, dairy, poultry farm and nursery;
- 3. Educational institutions;
- 4. Registry office, Bank and NGOs;
- 5. Health service center.



Source: Field Survey, 2015

Figure 1.3: Major Potentials Venn Diagram of Bharatkhali Union

#### 1.3.3 Major Problems, Causes, Effects and Relevant Potentials of Bharatkhali Union

#### 1. Poor Transportation System

Roads are of the union are out of the LGED domain. As a result roads side can't be extended, paved and added with other roads. People of the Bharatkhali Union believe that they have enough paved roads. These roads are needed to be repaired, expanded and added to the highway roads for secure and rapid communication.

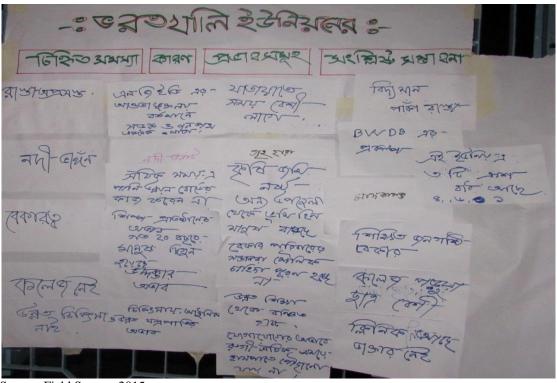
#### 2. River Erosion

River Erosion occurs frequently in this union as the result of decreasing depth of the river and water development board does not work properly in right time. People of the Bharatkhali Union pay a lot as the result of river erosion. Each time people become homeless and agriculture destroys. Three cross embankments are existed in this union. People think that these

embankments are enough to protect them but needed to work more for strengthening protection system.

#### 3. Unemployment

Lack of industries, over population and inward migration from other upazila cause the unemployment problem in this union. Consequently people fail to meet their basic needs and adults become hopeless and addicted to drugs. Literate manpower is the main potentials of this locality to fight against this problem.



Source: Field Survey, 2015

Figure 1.4: Identified Problems, their Causes and Effects with Relevant Potentials of Bharatkhali Union

#### 4. Lack of Necessary Educational Institution

College and high qualified educational institutions are absent in this union because of lack entrepreneur. Students of this union are deprived from getting higher education as a result of this problem. Number of students studying at college is sufficient to build a college in this union.

#### 5. Inadequate Health Services

Inadequate health service is another problem in this union. Lack of modern machineries and doctors are the main reason for inadequate health service of this union. This problem costs a lot

to the people of this union. For getting proper health services people need to waste more money and time. Sometimes, they cost valuable lives also. There are few clinics in this union but these are needed to modernize with proper machineries, doctor as well as include all kinds of health services.

#### 1.4 Perceived Development Priorities

The PRA participants of ToP Workshop in Bharatkhali Unions development planning needs for twenty years identified improved drainage system (24 participants out of 24), eradication of unemployment (16 participants out of 24) and river erosion problem solving (24 participants out of 24) as short-term needs (Table 1.1). For midterm development, the participants wanted unemployment problem solving (8 participants out of 24) and road system improvement (24 participants out of 24). For the long-term development, they choose two needs - development of educational system (24 participants out of 24) and development of public health (24 participants out of 24).



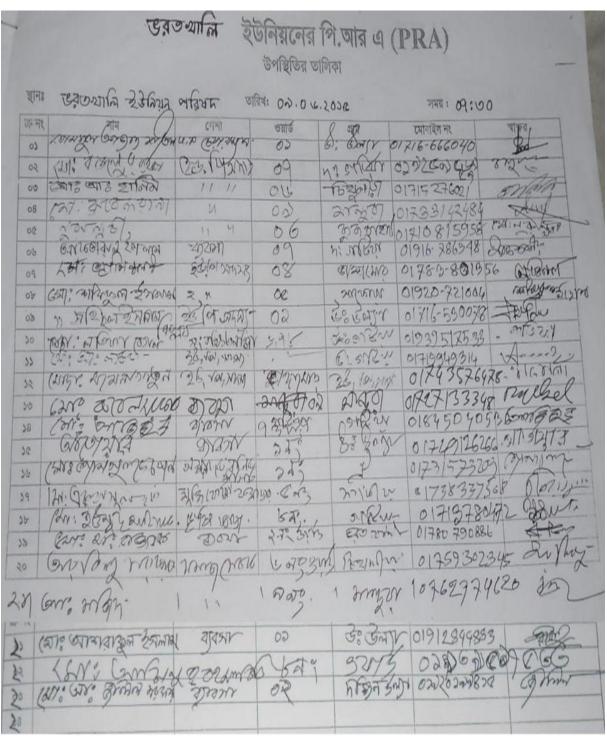
Source: Field Survey, 2015

Figure 1.5: Development Priorities for Next 20 years of Bharatkhali Union

Table 1.1: Bharatkhali Unions Development Needs and Priorities

	Short Term		]	Mid Term	Long Term			
Improved Drainage System	Reduction the rate of Unemployment	River Erosion	Road expunction and connection	Reduction the rate of Unemployment	Development of educational system	Development of Public health		
Establish sufficient drains	Mitigation of poverty	Solve flood problem	New Road build up	Mitigation of poverty	Build College	Health service		
	Established mill-factory, industries		Expansion of the side of road	Established mill- factory, industries	Modern education	Modernize Sanitation system		
	Established storage for agro goods.		Construct link roads	Established storage for agro goods.		Pure Drinking water		
						Modern Treatment		

## 1.5 List of Participants



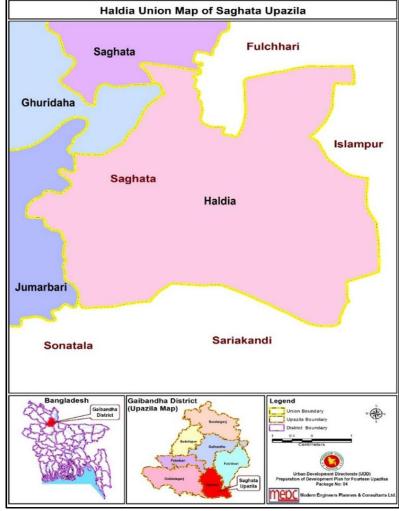
Source: Field Survey, 2015

Figure 1.6: List of Participants of Bharatkhali Union

### 2. Haldia Union

### 2.1 Overview

Haldia Union is surrounded by Fulchhari union of Fulchhari Upazila in the north side, Shapdhori Union of Jamalpur District in the east, Chaluabari Union of Sonatala Upazila in the south and Jumarbari Union of Saghata Upazila in the west side of the Union. The Jamuna River crosses over Haldia Union through the north to the south. Total area of this union is 46.42 sq. km. Total number of population of this Union is 21,252.



Map 2.1: Haldia Union of Saghata Upazila

Source: MEPC

# 2.2 Spatial Aspect

Geographically Haldia Union is a flood prone area mainly because of the absence of river embankment, as many participants viewed. It is clearer from the existing risk and asset map that there are 552 families are homeless out of 5,113 families and 1,261 families live in high

land. Total pucca road is only two kilometer within 25 km road. Agricultural land is the only one potential resource for the people of this locality where wheat, paddy, chilly and jute are the main crops. From the Risks and Assets Map, it is found that cultivated land is 175 acres and uncultivated land is 295 acre. If the uncultivated land can be used, the Union residents will be much benefited from these lands. So this agricultural land is the significant potential for this union. Other potentials are swamps and unemployment people, which will be better potential if they can be fully utilized.

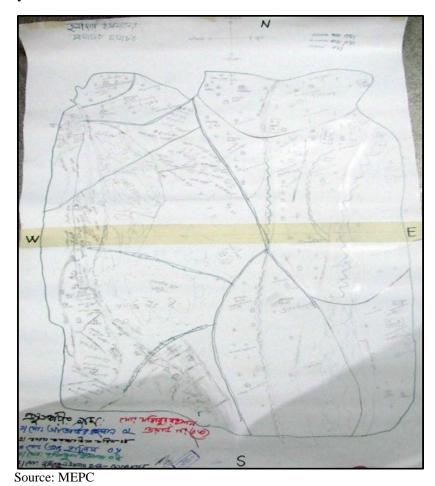


Figure 2.1: Social Map of Haldia Union

# 2.3 Major Problems and Potentials

## 2.3.1 Problems of Haldia Union

In the problem-identification session, PRA participants first listed all of the following problems of their Union:

- 1. River erosion,
- 2. Flood,

- 3. Drought,
- 4. No river embankment,
- 5. Communication problem,
- 6. Lack of bridge and culvert,
- 7. Water logging,
- 8. Electricity problem,
- 9. Sanitation problem,
- 10. Unemployment,
- 11. Shelter problem for flood affected people (Ward no 1, 5, 7, 8, 9),
- 12. Insufficient medical facility,
- 13. Problem of electricity,
- 14. Para siding problem (Ward no 2, 3, 4, 6),
- 15. No switch gate (Ward no 6),
- 16. Lack of tube well,
- 17. Lack of educational institution.



Figure 2.2: Major Problems Venn Diagram of Haldia Union

The Venn diagram of problems shows five major problems of Haldia Union are:

- 1. River erosion,
- 2. Flood,
- 3. No river embankment,
- 4. Lack of medical facility,
- 5. Unemployment.

### 2.3.2 Potentials of Haldia Union

The Potentials Venn Diagram shows the major potentials of Haldia Union include:

- 1. Agricultural Crops (Paddy, Wheat, Chili, Jute),
- 2. Fisheries,
- 3. Livestock,
- 4. Manpower,
- 5. Road.



Source: Field Survey, 2015

Figure 2.3: Potentials Venn diagram of Haldia Union

## 2.3.3 Major Problems, Causes, Effects and Relevant Potentials of Haldia Union

### 1. River Erosion

River erosion is the main key problem of Haldia Union. Main reason for river erosion is shallowness of river. As the consequence people of Haldia Union are suffering in various ways; such as, breakdown of house land & agricultural land and people being helpless. For the problem of river erosion river embankment is the core potential.

### 2. Flood

Reasons for flood are heavy rain and high flow of seasonal water. In this regards flood brings misery like- damage of crops, communication obstacles and diseases. To cut down some sufferings people of Haldia Union have no potentials.

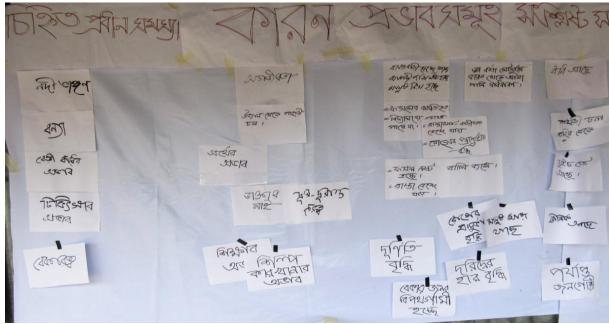


Figure 2.4: Identified Problems, their Causes and Effects with Relevant Potentials of Haldia Union

### 3. No River Embankment

Main reason for no river embankment is the allotment for the construction of river embankment. As a result people sufferings from crop damage and breakdown of road. To solve the problem for people of Haldia Union have switch gate for utilization.

## 4. Insufficient Medical Facility

The main reasons behind insufficient medical facility are lack of enough skilled doctors and distance of medical center from home. As a result people of Haldia Union are sufferings from different problems, such as-loss of time & money, increase of diseases and death. To solve the problem of insufficient medical facility people have community clinic as a potential.

### 5. Unemployment

Reasons for unemployment are lack of education and workplace (industry). In this regards unemployment brings misery like- increase of poverty and social deviation. To solve the problem of unemployment people of Haldia Union have sufficient manpower.

# 2.4 Perceived Development Priorities

PRA participants of Haldia Union emphasized medical facilities, disaster management, electricity and river embankment as short-term needs, agriculture, employment generation and river embankment as midterm goals and employment generation, medical service and river

embankment as long-term needs (Table 2.1). Given their river erosion and disaster issue, river embankment construction needs to initiate immediately and it will take 20 years and the participant suggest for river dredging.



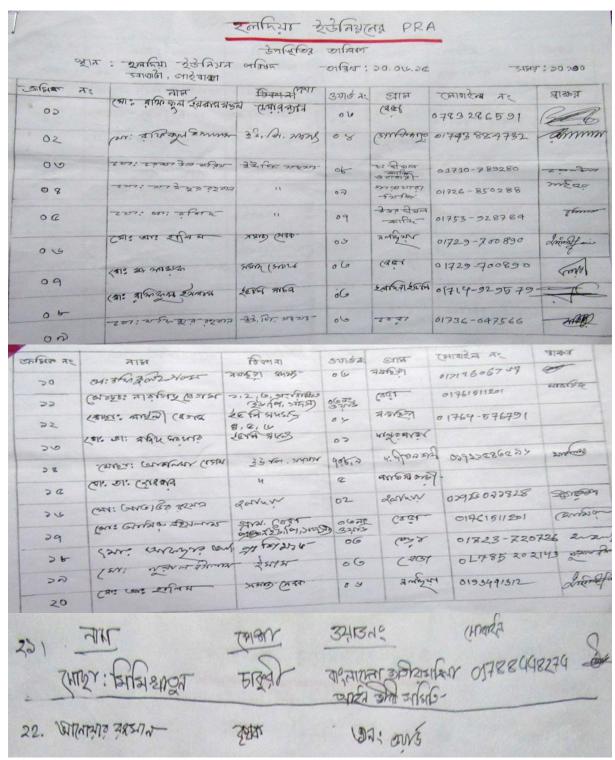
Source: Field Survey, 2015

Figure 2.5: Development Priorities for Next 20 years of Haldia Union

**Table 2.1: Haldia Unions Development Needs and Priorities** 

	Short Term				Mid Term				Long Term				
Medical facility	Disaster response	River erosion prevention	Development of electricity system	Development of communication system	River embankment	Agricultural development	Employment	Development of educational system	River embankment	Employment	Medical facility for all	Disaster response	River embankment
Modern	Cyclone	River	Electricity	Road repair	Construct	Agricultural	Employment	Need of		Generate	Modern	Cyclone	Need of river
hospital	shelter	dredging	connection		river	development	after flood	college		jobs	hospital	shelter	embankment
					embankment								
Hospital		River	Solar	River	Flood		More work	Education			Hospital	Uprising	Prevention
in char		training	electricity for	communication	control		place	for all			in char	home	from flood
			char								areas	land	
			Digitalization	Pucca road			Free from	100%					
			for every				poverty	education					
			home										
			Electricity for	bridge, and				Need of					
			all village	culvert				high					
								school					

## 2.5 List of Participants



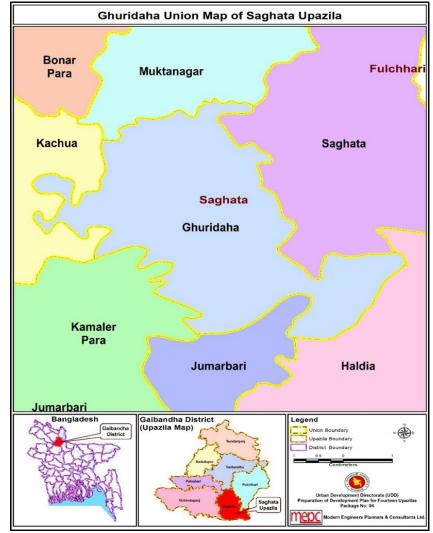
Source: Field Survey, 2015

Figure 2.6: List of Participants of Haldia Union

### 3. Ghuridaha Union

### 3.1 Overview

Ghuridaha Union is surrounded by Muktinagar Union and Jumarbari Union is in the northern and southern side respectively. Its eastern and western sides are surrounded respectively by Saghata Union and Bonarpara Union.



Map 3.1: Ghuridaha Union of Saghata Upazila

Source: MEPC

# 3.2 Spatial Aspect

Total land space of this union is 21 square km. Total number of population of this union is 30,000. It has 11 km paved roads, and 50 km katcha roads. It has 1,500 hector agricultural land, 8 water bodies, 2 bazars and 2 Ferry boat stations.

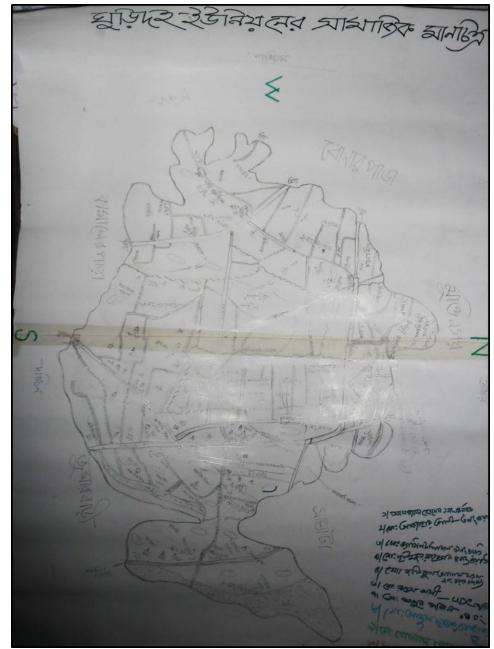


Figure 3.1: Social Map of Ghuridaha Union

# 3.3 Major Problems and Potentials

## 3.3.1 Problems of Ghuridaha Union

In the problem-identification session, PRA participants first listed all of the following problems of their Union:

- 1. Transportation problem,
- 2. River erosion,

- 3. Flood,
- 4. Unemployment,
- 5. Problem getting proper price for agricultural products,
- 6. Religious institutions can't get proper Govt. help,
- 7. Lack of cultural practice,
- 8. Lack of industries,
- 9. Preservation and storage problem,
- 10. Poverty,
- 11. Drug addiction,
- 12. Iron in water,
- 13. Lack of vocational knowledge and training,
- 14. Re-habitation problem (river erosion affected people).



Figure 3.2: Problems Venn Diagram of Ghuridaha Union

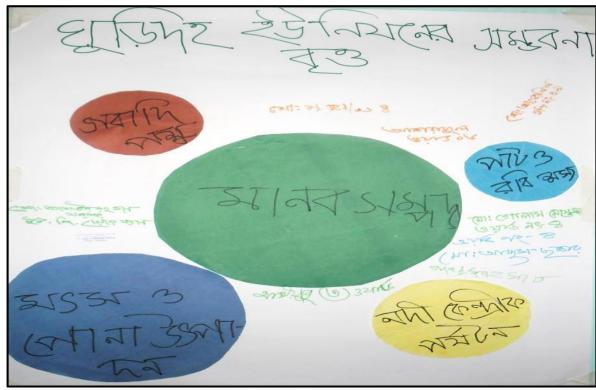
The five major problems put in the Problem Venn diagram are:

- 1. Inter district transportation problem,
- 2. River erosion,
- 3. Unemployment,
- 4. Poverty,
- 5. Re-habitation problem.

### 3.3.2 Potentials of Ghuridaha Union

PRA participants of Ghuridaha Union identified five major potentials in the Venn Diagram that includes:

- 1. Manpower,
- 2. Hatcheries and fisheries,
- 3. Tourism based on river,
- 4. Cattle rearing,
- 5. Jute, vegetables, chili, and Rabi Crops.



Source: Field Survey, 2015

Figure 3.3: Potentials Venn diagram of Ghuridaha Union

## 3.3.3 Major Problems, Causes, Effects and Relevant Potentials of Ghuridaha Union

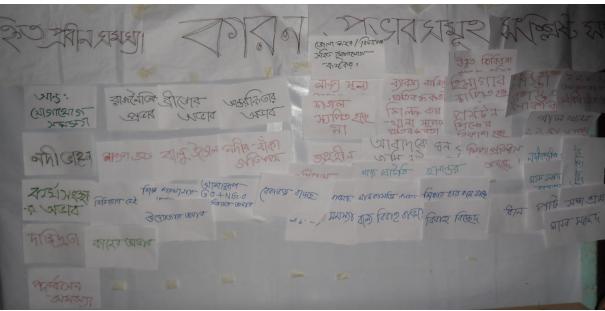
## 1. Inter-district Transportation Problem

Transportation problem is the major problem in this locality. Lack of bridge, government's indifference and political reason are the main barriers to improve this inter district transportation problem. Consequently the people of this union face sinister impact such as there is no crop pavilion (chatal), cold storage in this locality. Besides this, farmers don't get proper price of their agricultural products as well as emergency health services cannot be taken in short

time. People of the Ghuridaha Union think that they have enough roads but they are needed to be paved and expanded.

### 2. River Erosion

River erosion is the second largest problem in this union. Low depth of the river, sand withdrawal and curve route of the river are the main cause of this problem. As the result of river erosion people of this union lose home, agricultural land and educational and other institutions. Migration along with over crowd also happens for this river erosion problem. Constructing embankment is the only one potentiality of this problem. People of this locality think that if embankment is constructed, tourism and fisheries will be promoted.



Source: Field Survey, 2015

Figure 3.4: Identified Problems, their Causes and Effects with Relevant Potentials of Ghuridaha Union

### 3. Unemployment

Lack of investment, entrepreneur, industries and the inadequate activities of Govt. and NGOs are the main reason for unemployment. Number of divorce, child marriage, and drug addiction are increasing as the consequence of the unemployment problem. People of this locality think that they have agricultural land, water bodies and manpower for combatting this unemployment problem.

### 4. Poverty

Poverty is another problem in this union. Lack of available work opportunity, entrepreneurship, education and training cause poverty in this union. People's apathy doing industrious work is

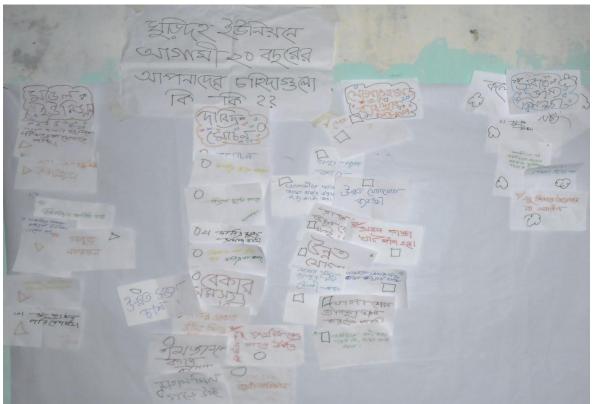
also responsible for this poverty. Consequently, various social problem such as criminality rises from this poverty. People also fail to meet their basic need. People think that their manpower can be used in agricultural production (rice, jute) and fisheries to combat poverty.

### 5. Re-habitation Problem

Migration happens as the result of river erosion. Migration problem and over crowed population creates re-habitation problem in this unions. Re-habitation problem creates unemployment problem and people can't meet their basic need and ultimately they face nutrition problem. Lands and places beside the road and embankment can be used for constructing re-habitation center for pauper people.

## 3.4 Perceived Development Priorities

PRA participants of Ghuridaha Union mentioned improved transportation system, poverty eradication, education for all model union development, and improved standard of life as short-term needs, and mid-term needs, and the first two items as the long-term needs for their development planning of the Union.



Source: Field Survey, 2015

Figure 3.5: Development Priorities for Next 20 years of Ghuridaha Union

**Table 3.1: Ghuridaha Unions Development Needs and Priorities** 

	Short-term					Mid-term				Long-term	
Improved Transportation System	Mitigate poverty	Education for all	Model Union Parishad	Improved standard of life	Improved Transportation System	Mitigate poverty	Education for all	Model Union Parishad	Improved Transportation System	Mitigate poverty	
Modern communication system	Facilities for drying agro-goods	Establish school and College	Model UP	opportunity	Modern communication system	Pavilion for drying agro goods	Established School and College	Model UP	Modern communication system	Facilities for drying agro goods	
Construction of bridge and culvert	Establish mills	Well Education system	Green Urbanization		Construction of bridge and culvert	Established Mill	Well Education system	Green Urbanization	Construction necessary bridge and culvert.	Established Mill	
Establish Ghat	Expand fisheries			Necessary training for all	Establish Ghat	Expanding fisheries			Established Ghat	Expanding fisheries	
Paved Road	Expand handicrafts			social	Paved Road	Expanding Handicraft			Paved Road	Expanding Handicraft	
	Ensure quality of education				Metal road						

# 3.5 List of Participants

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Source: Field Survey, 2015

Figure 3.6: List of Participants of Ghuridaha Union

# 4. Muktinagar Union

### 4.1 Overview

Muktinagar Union is surrounded by Bharatkhali Union in the north side, Saghata Union in the east, Ghuridaha Union in the south and Bonarpara Union is in the west side.

Bonar
Para

Muktanagar

Muktanagar

Saghata

Ghuridaha

Kachua

Ghuridaha

Kachua

Ghuridaha

Kachua

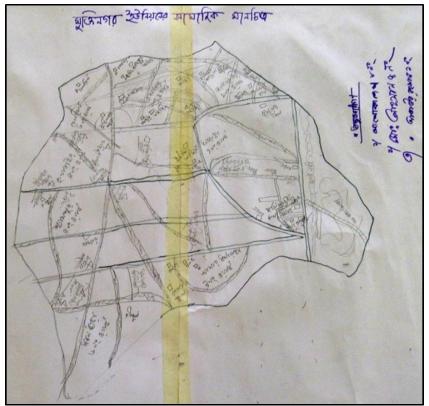
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Map 4.1: Muktinagar Union of Saghata Upazila

Source: MEPC

# 4.2 Spatial Aspect

Total area of this union is 14.76 square kilometers and its population is 27,307. Muktinagar Union is one of the unions where flood is a regular natural calamity and many participants perceive that the absence of river embankment is the main culprit for flood. For the lack of risk and asset map in the union complex office, the risk zone and risk asset could not be identified. The most potential resource of this union is the educated people. The education rate of this union is 80%. There are 12 primary schools, 5 high schools, one college and 4 madrassa. There is a tourist spot in Muktinagar Union, which is a great asset for this union. Other resources are agricultural, fisheries, and swamps.



Source: MEPC

Figure 4.1: Social Map of Muktinagar Union

# 4.3 Major Problems and Potentials

## **4.3.1** Problems of Muktinagar Union

In the problem-identification session, PRA participants of Muktinagar Union first listed all of the following problems of their Union:

- 1. River erosion,
- 2. Communication problem,
- 3. Water logging,
- 4. Electricity problem,
- 5. Unemployment,
- 6. Sanitation problem,
- 7. Insufficient medical facility,
- 8. Poverty,
- 9. Lack of standard education,
- 10. Child marriage,
- 11. Lack of skilled manpower,
- 12. Migrated people,

- 13. Lack of deep tube-well,
- 14. Para siding problem,
- 15. Infrastructural problem,
- 16. Agricultural problem,
- 17. Lack of sufficient widow, age and disability allowance,
- 18. No graveyard.



Figure 4.2: Problems Venn Diagram of Muktinagar Union

The participants' identified five most important problems:

- 1. Communication problem,
- 2. Unemployment,
- 3. Sanitation problem,
- 4. Lack of standard education,
- 5. Agricultural problem.

## 4.3.2 Potentials of Muktinagar Union

The Potentials Venn Diagram identifies the major potentials of the Muktinagar Union are:

- 1. Manpower,
- 2. Agricultural Crops (Jute, Paddy, Wheat),
- 3. Large swamps,
- 4. Village market,
- 5. NGO.

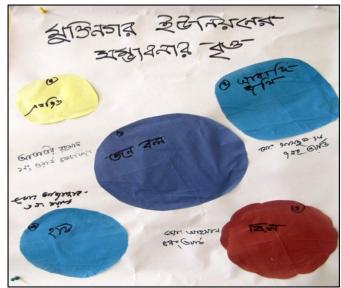


Figure 4.3: Potentials Venn Diagram of Muktinagar Union

## **4.4** Perceived Development Priorities

In the ToP workshop, PRA participants of Muktinagar Union want religious institutions, road system, hygiene and sanitation system, river training, medical facilities and employment generation in the short-term. The PRA participants voted for agricultural development as the midterm goal, and education as the long-term needs for their Union.



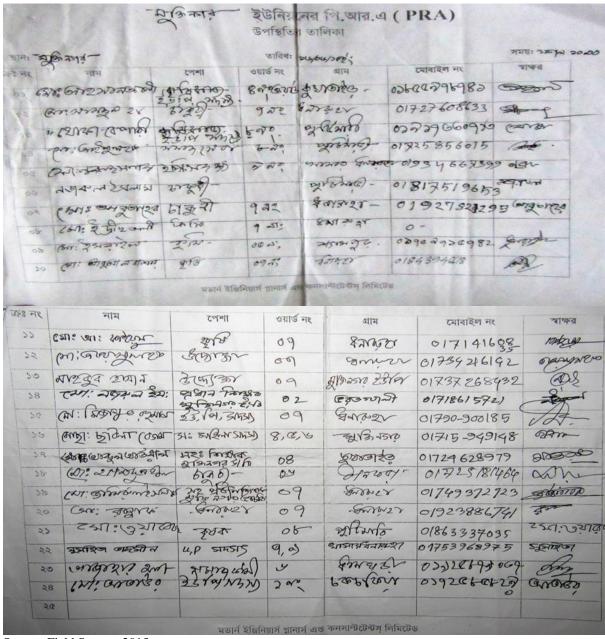
Source: Field Survey, 2015

Figure 4.5: Development Priorities for Next 20 years of Muktinagar Union

**Table 4.1: Muktinagar Union's Development Needs and Priorities** 

	Short Term		Mid Term							
Establishment of religious institution	religious communication		communication sanitation		Model union	River training	Modern medical service	Termination of unemployment problem and its solution	Agricultural development with use of scientific methods	Development of educational system
Religious institutions	Road development	100% sanitation	Self- sufficient model union	River erosion prevention	Hospital	Poverty reduction	Agricultural development	Repair of educational institutes		
	Pucca road	Toilet, and Sanitation	Wall of UP complex			Employment		100% education		
	Tree plantation beside road	Tube-well	Digitalized union			Solution for unemployment		Agricultural university		
	Road repair	100% sanitation						Planning for education		
	Bridge, culvert	Concrete tube-well surface						Government institution		
	Development of communication							90% education in 15 years		
C F: 11 C	Road	Tube-well						University		

# 4.5 List of Participants



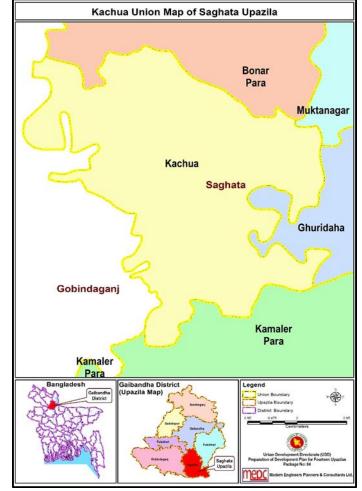
Source: Field Survey, 2015

Figure 4.6: List of Participants of Muktinagar Union

### 5. Kachua Union

### 5.1 Overview

Kachua Union is surrounded by Bonarpara Union in the north side and Ghuridaha Union in the east, the Bangali River in the western side and Kamalerpara Union is in the south side.



Map 5.1: Kachua Union of Saghata Upazila

Source: MEPC

# 5.2 Spatial Aspect

Total land space of this union is 21.12 square mile. Total number of population of this union is 3159. There was no risk and asset map available in the union complex office. There are many potentials such as primary school, high school, madrassa, health complex and bus stand. The most potential asset of the union is that 55% people of the Union are educated. There are 86 ponds and 12 big swamps and a health service center. The risks of this union are river that flooded areas in 1, 2, 3 and 5 no Wards of the Union. It is found that west and west side of the union is most flooded area.

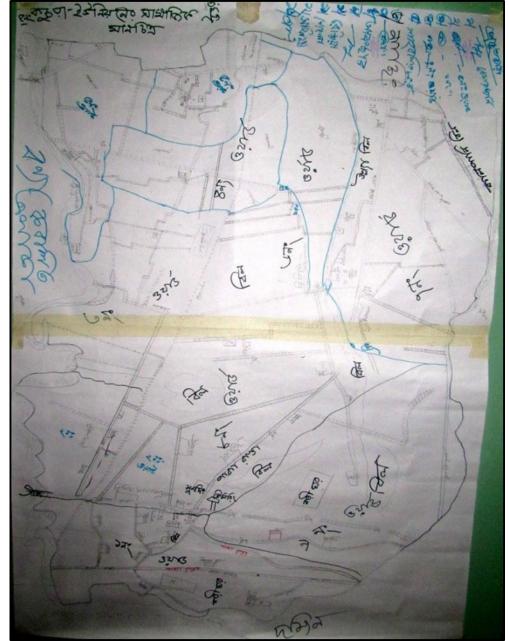


Figure 5.1: Social Map of Kachua Union

# 5.3 Major Problems and Potentials

# **5.3.1** Problems of Kachua Union

In the problem-identification session, PRA participants of Kachua Union first listed all of the following problems of their Union:

- 1. River erosion,
- 2. Flood,

- 3. Insufficient pucca road,
- 4. Water logging,
- 5. Electricity problem (Connection),
- 6. Sanitation problem,
- 7. Lack of educational infrastructure,
- 8. Insufficient medical facility,
- 9. Poverty,
- 10. Breakdown of eidgah field.



Figure 5.2: Problems Venn Diagram of Kachua Union

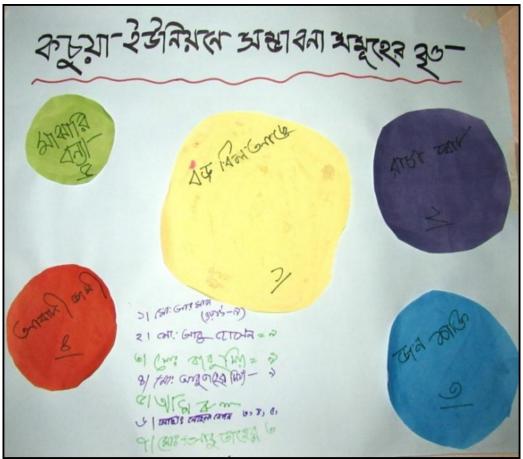
Major problems of Kachua Union as presented in the Venn diagram are:

- 1. Insufficient pucca road,
- 2. River erosion (Ward no 1, 2, 3 and 5),
- 3. Electricity problem (Ward no 3, 4, 5, 8 and 9),
- 4. Flood,
- 5. Sanitation problem.

### 5.3.2 Potentials of Kachua Union

The major potentials of Kachua Union as presented in the Venn diagram of potentials are:

- 1. Large swamps,
- 2. Road,
- 3. Manpower,
- 4. Agricultural land (Paddy),
- 5. Mid-level flood,
- 6. Winter seasonal crops (wheat, mustard, potato, etc.).



Source: Field Survey, 2015

Figure 5.3: Potentials Venn Diagram of Kachua Union

# 5.3.3 Major Problems, Causes, Effects and Relevant Potentials of Kachua Union

#### 1. Insufficient Pucca Road

Insufficient pucca road is the main key problem of Kachua Union. Main reasons for insufficient pucca road are lack of allotment, heavy rain and flood. As the consequence people of Kachua

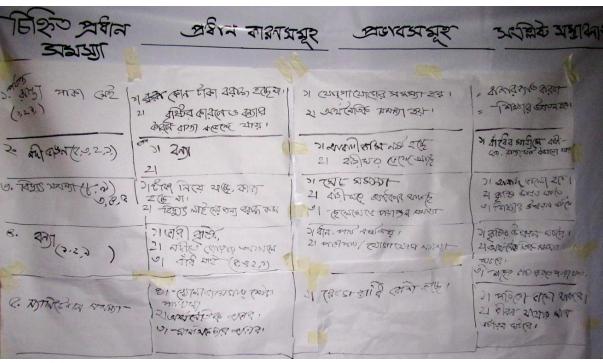
Union are suffering in various ways; such as, communication problem and economic loss. There are two potentials for insufficient pucca road. They are-katcha road and manpower.

### 2. River Erosion

River erosion is one of the significant problems for Kachua Union. Ward no. 1, 2, 3 and 5 are affected by river erosion. The main reason for river erosion is flood. As a result people of Kachua Union are suffering in various ways; such as, breakdown of house land & agricultural land and people being helpless. There is no potential for river erosion.

### 3. Electricity Problem (Connectivity)

Inhabitant of ward no. 3, 4, 5, 8 and 9 has no connectivity of electricity. Main causes behind electricity problem are-slow progress of projects and allotment problem. Electricity problems affects people with irrigation problem, house darkness and study problem. There road is the main potential for electricity supply line.



Source: Field Survey, 2015

Figure 5.4: Identified Problems, their Causes and Effects with Relevant Potentials of Kachua Union

### 4. Flood

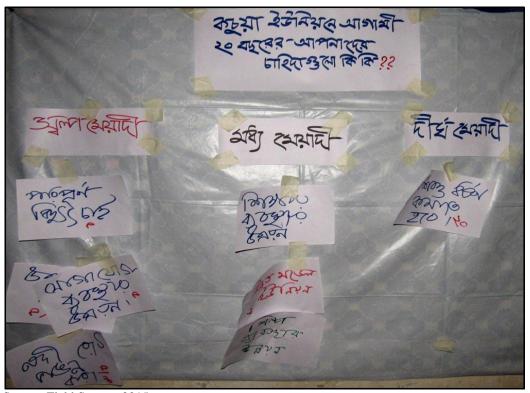
Reasons for flood are heavy rain, high flow of seasonal water and no river embankment. In this regards flood brings misery like- damage of crops and communication obstacles. To cut down some sufferings people of Kachua Union have manpower for utilization in crisis moment.

### 5. Sanitation Problem

Main causes of sanitation problem are poverty, lack of mentality and open toilets. Sanitation problem enhances the risk of diseases. In these regards of sanitation problem land and manpower are the key potentials.

# **5.4** Perceived Development Priorities

The ToP Workshop of Kachua Union's Development Needs identifies the installation of electricity, improvement of communication system. During the mid-term, the PAR participants want improvement of education, establishment of model union and establishment of industries in their union and the control and prevention of crime and delinquency as the long-term goal of the Union's development plan (Table 5.1). Development of communication system was much voted by the participants (97%), river erosion was voted 90% and sufficient electricity was voted 86% of the participants. Development of educational system (92%), developed model union and development of industrialization (83%) are placed in the midterm process of plan implementation. Some participants want electricity in the midterm category. About 70% participants said bout child rape in long term process.



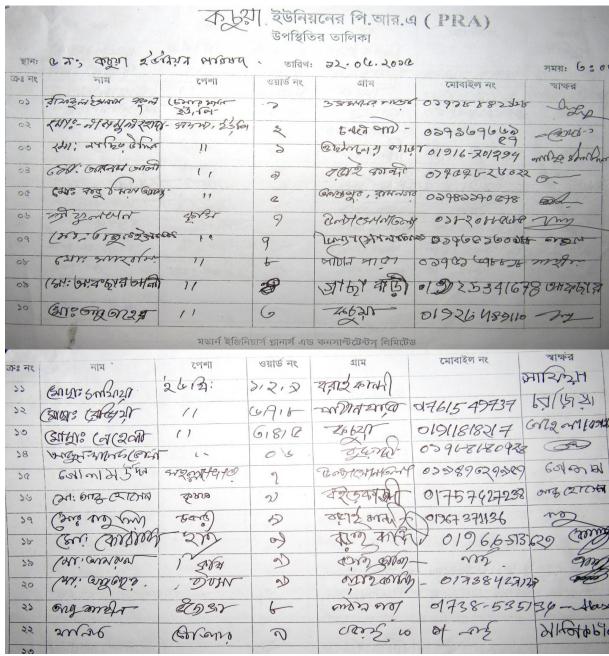
Source: Field Survey, 2015

Figure 5.5: Development Priorities for Next 20 years of Kachua Union

Table 5.1: Kachua Union's Development Needs and Priorities

	Short Term			Mid Term				
Sufficient	Development of	River erosion	Development of	Developed model	Development of	Control crime and		
electricity system	communication system	prevention	educational system	union	industrialization	delinquency		
Sufficient electricity	Road infrastructure development	River embankment construction	College	Need of one mosque	Poverty free society	Decrease of child rape		
	Bridge	River training	Ensure Education for all	Model union	1 2	Decrease of delinquency		
			Higher education	Development of medical service	Solve the problem of unemployment	No child marriage		

## 5.5 List of Participants



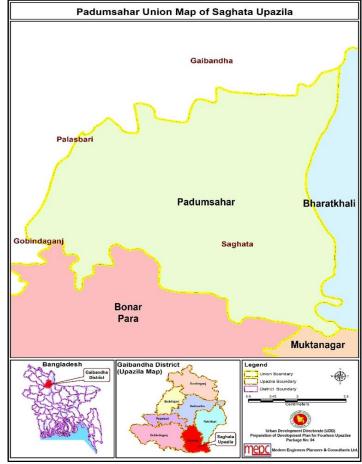
Source: Field Survey, 2015

Figure 5.6: List of Participants of Kachua Union

# 6. Padumsahar Union

### 6.1 Overview

Padumsahar Union is surrounded by Badiakhali Union in the north and Bonarpara Union in south, Bharatkhali Union in the east and Harirampur Union in the west.



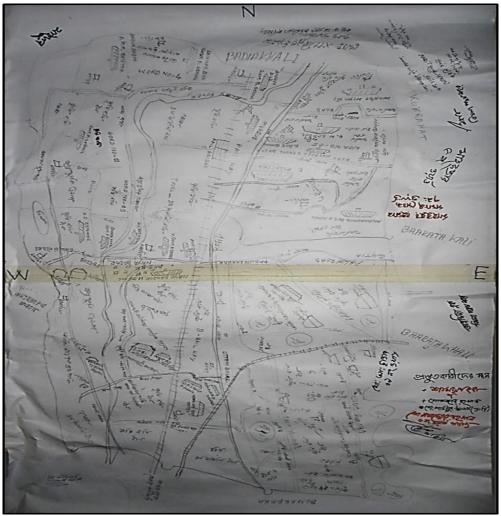
Map 6.1: Padumsahar Union of Saghata Upazila

Source: MEPC

# 6.2 Spatial Aspect

Padumsahar Union is surrounded by Badiakhali Union in the north and Bonarpara Union in south, Bharatkhali Union in the east and Harirampur Union in the west. Total land space of this union is 22.21 sq. km. Total number of population of this union is 34,800. Most of the agricultural land which is the vital potential resource for the people of this locality is used for a single session production. Besides, water bodies are also an influential resource situated at Ward no 1, 2, 3, 4, 5, 8 and 9. The eastern side of the Padumsahar Union is the most flood prone area. The Alay River flows through this union from the north to the south and overflows most

of the western side of this union during the rainy session. Ward no 1, 2, 3, 4 and 5 are the victims of river erosion and flood.



Source: Field Survey, 2015

Figure 6.1: Social Map of Padumsahar Union

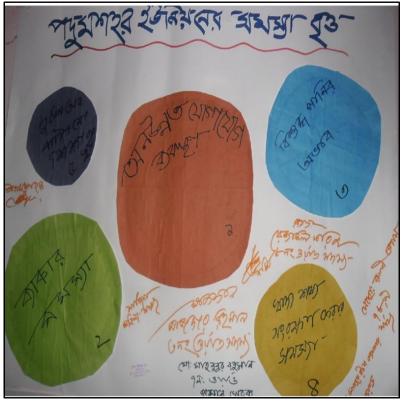
## 6.3 Major Problems and Potentials

## 6.3.1 Problems of Padumsahar Union

In the problem-identification session, PRA participants of Padumsahar Union first listed all of the following problems of their union:

- 1. No Union Parishad building;
- 2. Roads are not capable of doing easy and rapid communication (They identified that word no 1, 2, 4, 7 and 9 are facing this problem very badly);
- 3. Weak educational infrastructures (Girls school, college and computer lab, vocational training center are not available in this union).;

- 4. Lack of sufficient bridge and culvert (They demanded bridges those will connect ward no 1 to 2 and ward no 4 to 5. They also identified the lack of bridge at word no 4 and 3);
- 5. Absence of shelter center;
- 6. There is no embankment at the western side of the Alai River that causes flood every year (Embankment must be built surrounding the words 2, 3, 4, 5 and 7);
- 7. River's depth decreases;
- 8. No veterinary hospital;
- 9. Problems getting pure drinking water and proper sanitation;
- 10. Poor market system (they included that they have no marketplace for selling and purchasing domestic animals;
- 11. No cold store and godown;
- 12. Weak health service system;
- 13. Most of the people living this union have no access to electric supply;
- 14. No industries;
- 15. Gas unavailability;
- 16. Irrigation problem.



Source: Field Survey, 2015

Figure 6.2: Problems Venn Diagram of Padumsahar Union

The five major problems of Padumsahar Union put in the Problem Venn diagram are:

- 1. Poor transportation system,
- 2. Unemployment,
- 3. Lack of pure drinking water,
- 4. Preservation and storage problem for agricultural products,
- 5. Infrastructural problem of educational system.

## 6.3.2 Potentials of Padumsahar Union

The Venn Diagram of Potentials identifies the significant potentials of this locality as follows:

- 1. Sufficient manpower,
- 2. Fisheries, dairy and poultry,
- 3. Agricultural land,
- 4. Handicrafts industries,
- 5. Bio-Gas.



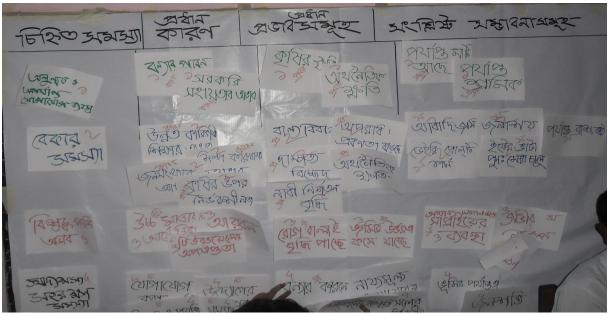
Source: Field Survey, 2015

Figure 6.3: Potentials Venn diagram of Padumsahar Union

### 6.3.3 Major Problems, Causes, Effects and Relevant Potentials of Padumsahar Union

### 1. Poor Transportation System

People of the Padumsahar Union suffer from poor transportation system mostly. Their transportation system is frequently affected by flood as well as they can't mitigate their problem for the lack of proper government allowance. Consequently, paved roads, katcha roads are destroyed and become inconvenient to communicate for the people of this union. They think that poor transportation system of their union hampers in agricultural and economic growth. They are so much optimistic about mitigating their poor transportation system by using their manpower and soil when they get proper allowance from the government.



Source: Field Survey, 2015

Figure 6.4: Identified Problems, Causes and Effects with Relevant Potentials of Padumsahar Union

#### 2. Unemployment

Unemployment problem is the second major problem for the people of Padumsahar Union. Over population and dependency on one seasonal agricultural production cause this unemployment problem in this union. Unemployment is also the result of the lack of vocational training and the absence of industries. Unemployment problem causes pernicious impact in micro level. At family level violence against women, conjugal misunderstanding and child marriage are the direct results from the unemployment problem. At social or community level criminality rises such as thievery, robbery and drug addiction etc. They think if they can use the potentials of their locality properly, they may reduce the unemployment rate. They

identified land for agriculture, water bodies for fisheries, bamboos and woods for handicraft industries, dairy and poultry farm as their potentialities. They also identified a closed brick field as potentiality, situated in Padumsahar Union, may increase their employment rate when it reopens.

## 3. Lack of Pure Drinking Water

Mass people are suffering for the shortage of pure drinking water because of the shortage of deep tube-well. Besides this, most of the tube wells of this union are affected by high rate of arsenic and iron. They bound to take unsafe and tube well water with arsenic and iron for living. As a result, the rate of morbidity related to water is high in this union. They also identified that, their agricultural land is losing its fertility for the presence of high rate of iron. They believed that safe water can be ensured through making a supply system from the neighboring wards where safe ground water is found. They also identified that safe water can also be collected from rain or more deep tube wells are needed to be set.

## 4. Preservation and Storage Problem for Agricultural Products

Poor transportation system, lack of electric supply, science and technological knowledge and necessary steps cause the preservation and shortage problem for agricultural products. As the result of preservation and storage problem people of the Padumsahar Union face so many problems. Their dependency rise on single seasonal production, economic loss happens, marketing of the agricultural products faces trouble and farmers are deprived from getting proper price and getting indifference day by day to continue agricultural production. People of this union think that they have enough land place and manpower for building store house.

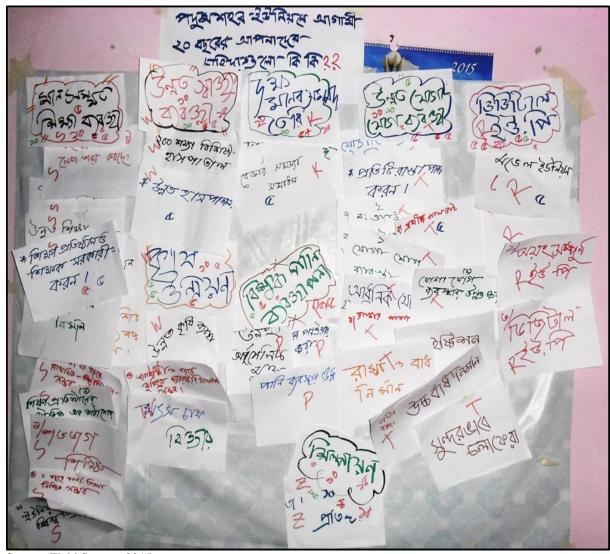
#### 5. Weak Educational System

Poor infrastructural system and teachers' apathy about teaching cause the educational system weak in this locality. Consequently number of drop out from school as well as child labor and marriage increases. Ultimately young generation is being hopeless. People of this union have proper land space and manpower for constructing well infrastructural educational institutions. They are so much conscious about their educational system problem what they think is also an important potentials for the remedy of this problem.

### **6.4** Perceived Development Priorities

The PRA participants of Padumsahar Union in the ToP Consensus Workshop identified safe drinking water, improve transportation, protected river bank, and digitization of the union as their short-term priorities. They placed agricultural development, modern healthcare system,

and standard education system as medium-term needs, and industrialization, standard education system and digitalization of the UP as long-term needs of the Padumsahar Union.



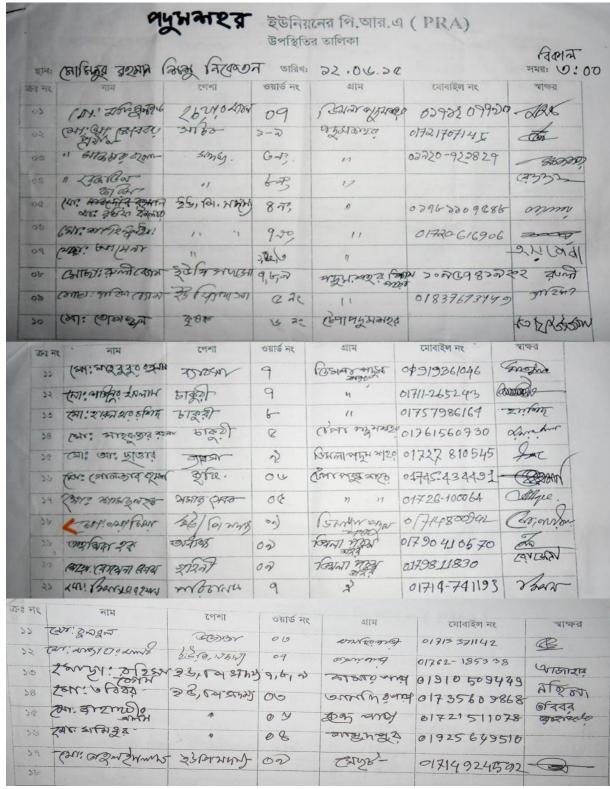
Source: Field Survey, 2015

Figure 6.5: Development Priorities for Next 20 Years of Padumsahar Union

Table 6.1: Padumsahar Union's Development Needs and Priorities

		Shor	t-term	-				Mid-term				Long-term			
Ensured Pure drinking water	Industrialization	Improved Transportation System	Modern Health Service	Developed Agricultural System	Well protected river bank	Digital UP	Industrialization	Developed Agricultural System	Modern Health Service	Well Standard Educational System	Industrialization	Modern Health Service	Well Standard Educational System	Digital UP	
Water free from arsenic	Establish mills/ industries	Rail station	200 beds modern hospital	Modern technology in agriculture introduced	Embankment Construction	Model UP	Mills/ industries establishment.	Modern technology in agriculture	200 beds modern hospital	College establishment	Mills/ industries establishment.	200 beds modern hospital	College establishment	Model UP	
Introduced water management system	Mitigation of unemployment problem	Construction of bridge and culvert	Well-functioning community clinic	Modern agricultural management		Self-sufficient UP	Mitigation of unemployment problem	Modern agricultural management	Well-functioning community clinic	Developed school infrastructure	Mitigation of unemployment problem	Well-functioning community clinic	Developed school infrastructure	Self-sufficient UP	
		Construct paved road		Expanding fisheries				Expanding fisheries		100% educated			100% educated		
										Improved women education			Improved women education		

## 6.5 List of Participants



Source: Field Survey, 2015

Figure 6.6: List of Participants of Padumsahar Union

## 7. Kamaler Para Union

#### 7.1 Overview

Kamaler Para Union is surrounded by Jumarbari Union in the northern-southern side, its and eastern and western sides are surrounded by Kachua Union and the Bangali river.

KamalerPara Union Map of Saghata Upazila Ghuridaha Kachua Kamaler Saghata Para Gobindagani Jumarbari Sonatala Gaibandha District Legend

Map 7.1: Kamaler Para Union of Saghata Upazila

Source: MEPC

# 7.2 Spatial Aspect

Total land space of this union is 25.02 sq. km. Total number of population of this union is 57,570. Kamaler Para Union has flood prone area in the western side due to the absence of embankment. Agricultural land is the only one potential resource for the people of this locality.

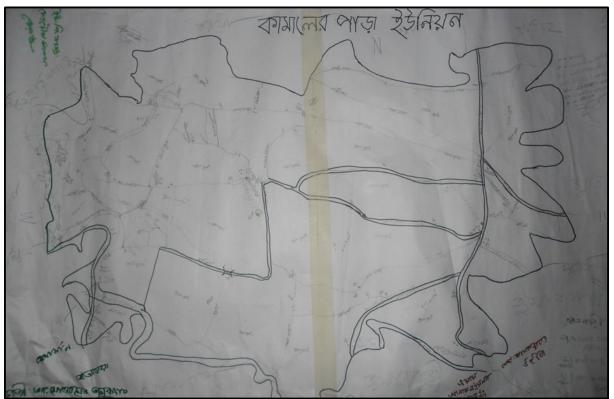


Figure 7.1: Social Map of Kamaler Para Union

## 7.3 Major Problems and Potentials

#### 7.3.1 Problems of Kamaler Para Union

In the problem-identification session, PRA participants of Kamaler Para Union first listed all of the following problems of their Union:

- 1. No bridge (2 and 4 no ward),
- 2. River erosion (1 and 2 no wards),
- 3. No paved roads (1, 2, 4, 5, 8 and 9 no wards),
- 4. No paraciting besides the roads,
- 5. Drainage problem (2 and 3 no ward),
- 6. Poor infrastructural schools situated in low land and lies in flood risk zone (1, 2 and 7 no ward),
- 7. Lack of sufficient tube well and sanitation,
- 8. No electricity (1, 2 and 3 no ward and rest of wards have partially),
- 9. Unemployment,
- 10. No clinic (all wards),
- 11. Poor infrastructural Union Parishad building,

- 12. No veterinary hospital,
- 13. Weak bazar system,
- 14. No available embankment at western side of the union.

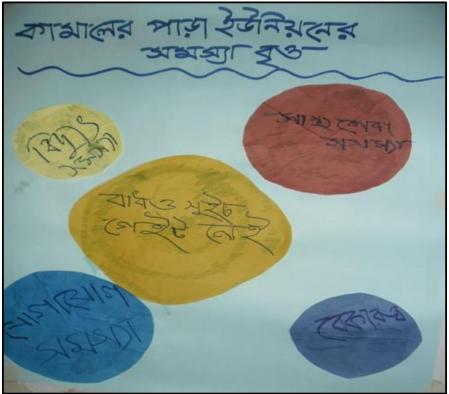


Figure 7.2: Problems Venn Diagram of Kamalerpara Union

The PRA selected five major problems in the Problem Venn diagram:

- 1. Unavailability of switch gate and embankment that causes flood,
- 2. Transportation problem for the damaged road and the absence of paved (pucca) road,
- 3. Lack of emergency health services,
- 4. Unemployment,
- 5. Unavailability of the electric supply.

# 7.3.2 Potentials of Kamalerpara Union

Four major potentials identified by the participants in the Potentials Venn Diagram are the followings:

- 1. Agriculture (Rice, Chili, Wheat, Mustard seed, Jute, Sugar Cane),
- 2. Working people residing different districts,
- 3. Water bodies,
- 4. Manpower,



Figure 7.3: Potentials Venn Diagram of Kamalerpara Union

# 7.3.3 Major Problems, Causes, Effects and Relevant Potentials of Kamalerpara Union

## 1. Unavailability of Switch Gate and Embankment

Change of the current of the river and lack of necessary allotment for constructing embankment and switch gate cause serious hamper to the people of this union. Consequently flood occurs; crop and transportation damage as well as people become homeless. People of Kamaler Para Union have necessary soil and man power to construct embankment and switch gate.

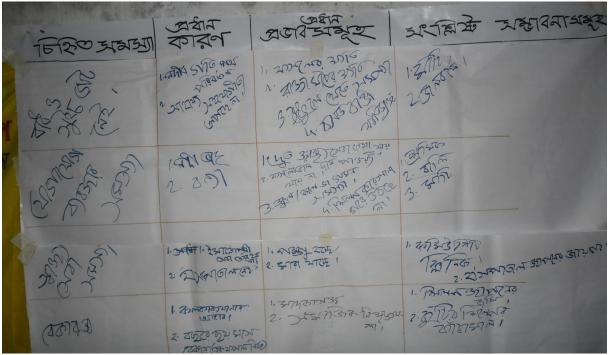
#### 2. Transportation Problem

Destruction of river side as well as flood causes transportation problem in this union. Poor transportation problem effects various way in this union; taking emergency health service delays, uncertainty getting proper price of crop, obstacle going school and college and hindering industrialization. Ultimately, time costs for this problem. Optimistic people of this union think that they have enough manpower, sand and soil to make over this problem.

#### 3. Health Service Problem

The third most excruciating problem to the people of the Kamaler Para Union is lack of proper health services. It occurs as the result of unavailability of hospital in this union. Besides, though

this union has community clinics but these clinics do not provide emergency health services. Consequently, number of death and disabled people are increasing day by day. Existing community clinic can be more modernized and upgraded to a modern hospital. Required land for establishing a new hospital or upgrading the clinic can be made available in this union.



Source: Field Survey, 2015

Figure 7.4: Identified Problems, Causes and Effects with Relevant Potentials of Kamalerpara Union

#### 4. Unemployment

This union is affected by flood every year. For this reason agricultural activities remain stopped for almost six months and no industries are available to meet the productive activities of this locality which causes unemployment problem. Unemployment problem causes other problems. Number of drug addiction and criminality increases as the consequence of this problem. Kamaler Para Union has enough land for industrialization and available row materials for handicraft industries.

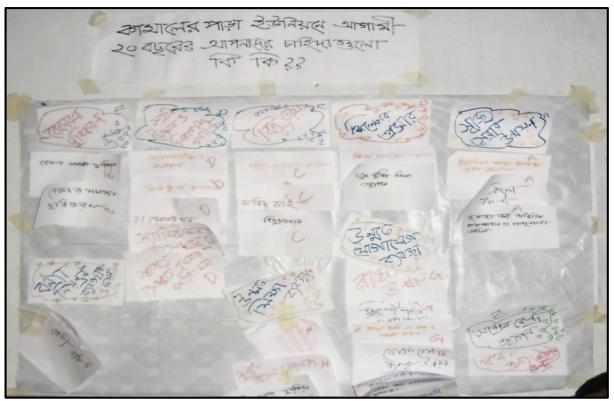
# 5. Unavailability of Electric Supply

Most of the area in this union lies in the flood prone area as well as river erosion. As a result electric supply can't spread out all over the union. Irrigation and education system hamper as well as building farm and industries hinder as the consequence of the lack of electricity supply.

People of this union have enough demand for this electricity and they think they can pay electricity bill.

# 7.4 Perceived Development Priorities

During the ToP Consensus Workshop, the PRA participants of Kamaler Para Union identified eight development needs for the short-term priorities, and these needs are - shelter construction for flood victims, flood control measures, healthcare service, sanitation and safe drinking water, improved transportation system, electricity installation, establishment of industries and standard educational system. It is also found that the participants perceived flood control measure, development of transportation system, expansion of industries, and development of educational facilities are to be continued as the mid-term and long-term needs.



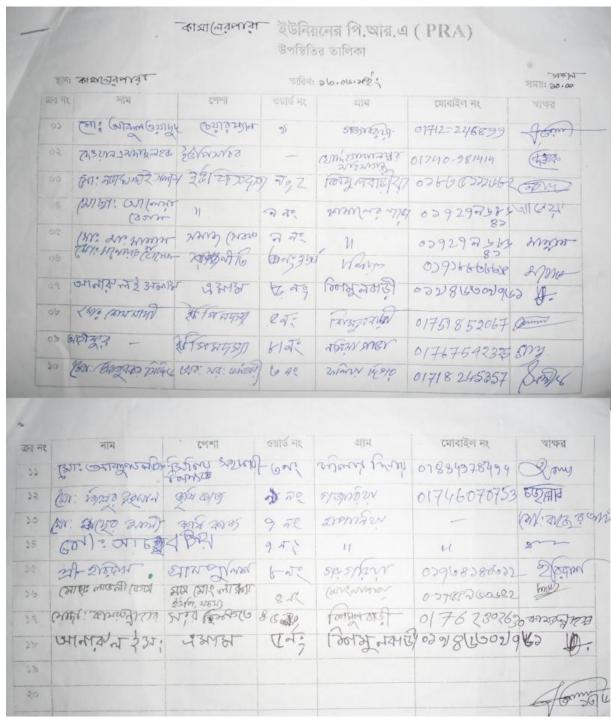
Source: Field Survey, 2015

Figure 7.5: Development Priorities for Next 20 years of Kamaler Para Union

**Table 7.1: Kamaler Para Union's Development Needs and Priorities** 

	Short-term						Mid-term				Long-term				
Shelter	Improved	Standard	Develop	Sanitati	Developed	Work	Ensurin	Expansion	Standard	Improved	Developed	Improved	Developed	Standard	Expansion
Center	Flood	Educatio	ed	on And	Transportat	Opportunit	g 100 %	of	Educatio	Flood	Transportat	Flood	Transportat	Educatio	of
for	Control	nal	Health	pure	ion System	y for All	Electric	Industries	nal	Control	ion System	Control	ion System	nal	Industries
flood	System	System	Service	drinkin			ity		System	System		System		System	
affecte				g water											
d															
Constr	River	Reduction	Health	100%	Paved roads	Reduction	Ensure	Establishm	Reduction	River	Paved roads	River	Paved roads	Reduction	Establishm
uct	Embankm	of	service	Sanitati		Unemploym	electricit	ent of	of	Embankm		Embankm		of	ent of
cyclone	ent	Illiteracy	complex	on		ent	y every	Industries	Illiteracy	ent		ent		Illiteracy	Industries
shelter			in Up				house								
for															
flood															
victims															
	Sluice	Well-	Hospital	Deep	Paved road			Establishm	Well-	Sluice	Roads	Sluice	well	Well-	Establishm
	Gate	functionin	with all	Tube	from			ent of	functionin	Gate	maintenance	Gate	transportatio	functionin	ent of
		g School	health	well	Shimulbari			Handicraft	g School				n every from	g School	Handicraft
		and	services		to Sarwar			s industries	and				every house	and	s industries
		College			Masterbari				College					College	
		Expansio	Veterina		Repair roads				Expansio				Paved road	Expansio	
		n of ICT	ry						n of ICT				from	n of ICT	
		for All	hospital						for All				Shimulbari	for All	
		School							School				to Sarwar	School	
		Students							Students				Masterbari	Students	

# 7.5 List of Participants



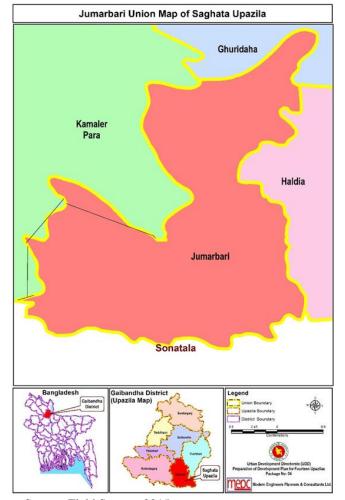
Source: Field Survey, 2015

Figure 7.6: List of Participants of Kamaler Para Union

## 8. Jumarbari Union

#### 8.1 Overview

Jumarbari Union is surrounded Ghuridaha Union in the north, Madhupur Union in the south and Haldia Union in the east and Kamaler Para Union in the west.



Map 8.1: Jumarbari Union of Saghata Upazila

Source: Field Survey, 2015

# 8.2 Spatial Aspect

Geographically the north and west side of the union, especially Jumarbari Union is the most flood-prone area for river erosion and the most affected wards are 2, 3, 5 and 6 no. wards. It is found from the Risk and Asset Map that half of the union in the west side of the river embankment and the residential homes, agricultural lands and roads are at risk and the people live in vulnerable condition. Many PRA participants of this union viewed that they do not more assets because disasters are the regular events of their lives. Agricultural land and crops are the main assets of Jumarbari union. There is also found some big swamps as asset of fisheries.

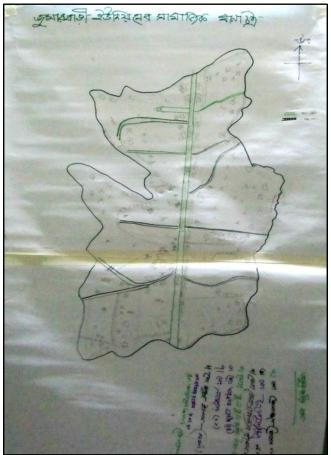


Figure 8.1: Social Map of Jumarbari Union

# 8.3 Major Problems and Potentials

#### 8.3.1 Problems of Jumarbari Union

In the problem-identification session, PRA participants of Jumarbari Union first listed all of the following problems of their union:

- 1. River erosion,
- 2. Breakdown of river embankment,
- 3. Flood,
- 4. Drought,
- 5. Communication problem,
- 6. Low level of house land,
- 7. Water logging,
- 8. Electricity problem,
- 9. Sanitation problem,

- 10. Lack of sufficient medical facility,
- 11. Poverty,
- 12. Lack of educational institutions,
- 13. Lack of standard education,
- 14. Lack of tube-well.



Figure 8.2: Problems Venn diagram of Jumarbari Union

The Venn diagram of problems shows five major problems of Jumarbari Union are:

- 1. River erosion (Ward no 2, 3, 5, 6),
- 2. Breakdown of river embankment,
- 3. Communication problem,
- 4. Educational problem,
- 5. Poverty.

#### 8.3.2 Potentials of Jumarbari Union

The major potentials of Jumarbari Union identified in the Venn Diagram are:

- 1. Agricultural land,
- 2. Manpower,
- 3. Livestock,

- 4. Cottage industry,
- 5. Fisheries.

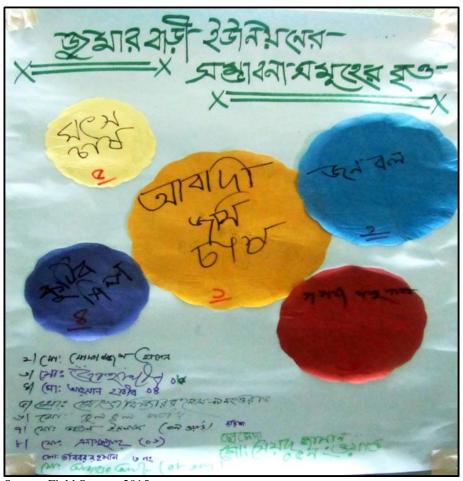


Figure 8.3: Potentials Venn Diagram of Jumarbari Union

## 8.3.3 Major Problems, Causes, Effects and Relevant Potentials of Jumarbari Union

#### 1. River Erosion

River erosion is the main key problem of Jumarbari Union. Ward no. 2, 3, 5 and 6 are affected by river erosion. Main reasons for river erosion are shallowness of river, high flow of seasonal water, no block in the bank of river and inadequate river embankment. As the consequence people of Jumarbari Union are suffering in various ways; such as, breakdown of house land, agricultural land and road and people being helpless. There are two potentials for river erosion. They are- manpower and river embankment.

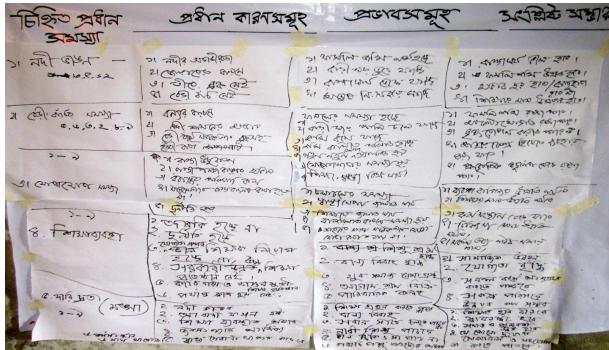


Figure 8.4: Identified Problems, their Causes and Effects with Relevant Potentials of Jumarbari Union

#### 2. River Embankment Problem

Main reasons for river embankment problem are flood, weak river embankment blocks, and improper river management. As a result people sufferings from crop damage, house sinking, river erosion and communication problem. To solve the problem people of Jumarbari Union have existing weak river embankment and manpower.

#### 3. Communication Problem

Communication problem is one of the key troubles of Jumarbari Union. Main reasons for communication problem are katcha road, low level of road, insufficient allotment and lack of accountability in road projects. As the consequence people are suffering in various ways; such as, problem in communication with town, marketing problem, misery to go educational institution and problem in emergency medical service. There are two potentials for communication problem. They are- some katcha-pucca roads and manpower.

#### 4. Educational Problem

Education problem is one of the main problems of Jumarbari Union. The reasons behind this problem are lack of accountability in educational projects, not appointing qualified teachers, lack of government educational institution (high school, college, technical institution), and

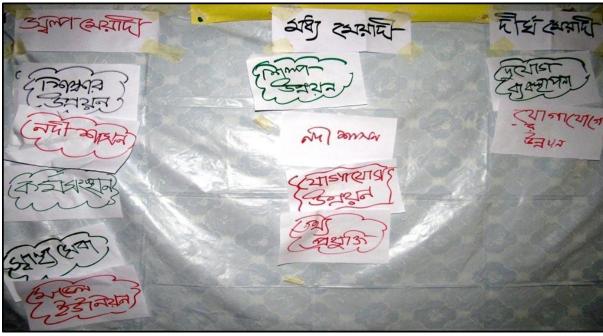
insufficient room. For these reasons the effects are going to the people of Jumarbari Union like increase of child labor, increase of child marriage, drug addiction in youth, pre-labor sell and domestic violence. The only one potential is school which cannot mitigate this problem.

## 5. Poverty

Poverty is the most significant problem in Jumarbari Union. The most causes of this problem are that the river erosion, crop damage, lack of education and six months unemployment. The effects of this problem are deprivation from education, child marriage, effect in school status, child and women trafficking, deprivation from medical treatment and lack of food for livestock. The only one potential is manpower which is not only possible to mitigate this problem

## **8.4** Perceived Development Priorities

The ToP Consensus Workshop on development needs and priorities at Jumarbari Union selects disaster management as the long-term goal. The PRA participants perceive to have educational development, river erosion control, health service improvement and model union development in the short-term, while they want Information Technology (IT), improved communication system, industrial development and also river erosion prevention as the medium term.



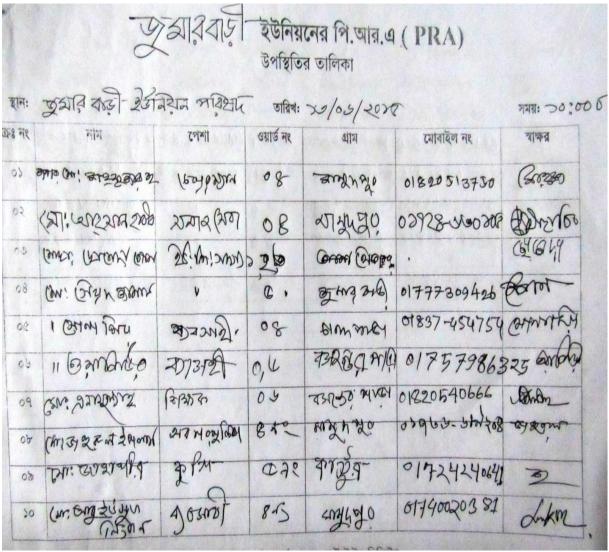
Source: Field Survey, 2015

Figure 8.5: Development Priorities for Next 20 years of Jumarbari Union

**Table 8.1: Jumarbari Unions Development Needs and Priorities** 

		<b>Short Term</b>				Long Term			
Educational development	River erosion	Employment	Health service	Model union	River erosion	Information technology	Developed communication system	Industrial development	Disaster management
No illiterate	River	Employment	Healthy toilet	Model	Prevention		Road for every	Industry	Instrument
people	embankment		for every house	union	of river		home	establishment	arrangement for
					erosion				disaster
									preparedness
Education for	Prevent	Emancipation	Sufficient	3-5	River		Bridge in Jamuna	Industrialization	Equipment
all	river erosion	from poverty	medical	storied	embankment		river	with natural gas	arrangement for
			service	UP					disaster
			capability	building					preparedness
University		Jute mill	Improvement						Disaster response
			of medical						and protection
			treatment						
College		Cottage industry	Use of pure						
		for every home	water						
Girls college		Improvement of							
		poor							
100%		Cheap good							
education		communication							
		for all							
Opportunity of									
higher									
education									
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# 8.5 List of Participants



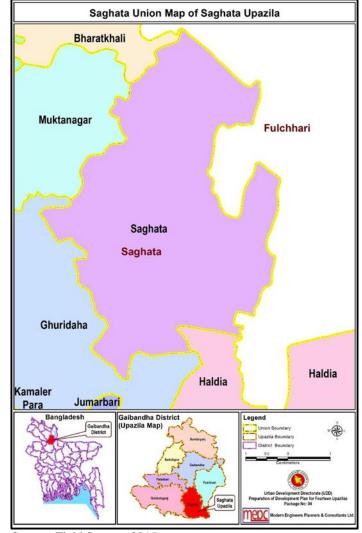
Source: Field Survey, 2015

Figure 8.6: List of Participants of Jumarbari Union

# 9. Saghata Union

#### 9.1 Overview

Saghata Union is surrounded by Bharatkhali Union in the north, Ghuridaha Union and Haldia Union are in the south, Muktinagar Union in the west and the Jamuna River in the east.



Map 9.1: Saghata Union of Saghata Upazila

Source: Field Survey, 2015

# 9.2 Spatial Aspect

Total land space of this union is 24 square km. Total number of population of this union is 32,000. The eastern side of the Saghata Union is the most flood prone area. Agricultural land and fisheries are the potential resources of this locality. The union did not have any Risks and Assets Map.

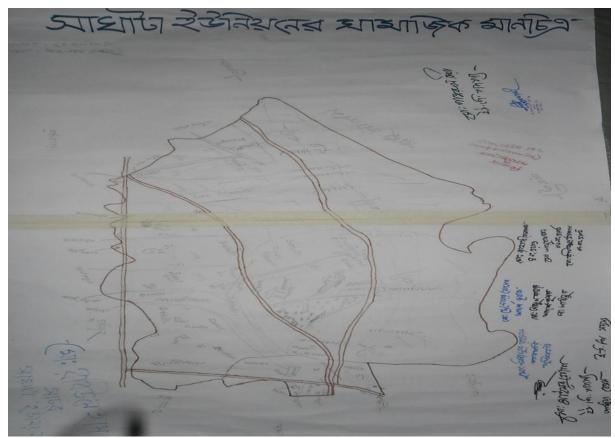


Figure 9.1: Social Map of Saghata Union

## 9.3 Major Problems and Potentials

## 9.3.1 Problems of Saghata Union

In the problem-identification session, PRA participants of Saghata Union first listed all of the following problems of their Union:

- 1. River Erosion,
- 2. Poor transportation system (damaged roads, katcha roads),
- 3. No ambulance service,
- 4. No factories,
- 5. Unemployment problem (both male, female),
- 6. No cold storage,
- 7. Lack of school, college and Madrasha,
- 8. Low homestead,
- 9. Electricity supply problem,
- 10. Irrigation problem,
- 11. Poverty,

- 12. Problem getting health services (necessary and emergency services are not available in this union, doctor does not present all the time),
- 13. Water logging (no available switch gate),
- 14. No rehabilitation center,
- 15. No farms,
- 16. No vocational training center,
- 17. No bridge (Fulchhari to Bahadurbad),
- 18. High agricultural production cost (Adulterated fertilizer, pesticide and irrigation cost for the unavailability of the electricity),
- 19. Lack of supporting tools and protection for combating flood. (no boat; robbery and thievery rise for insufficient protection),
- 20. No waste management system.



Figure 9.2: Problems Venn Diagram of Saghata Union

The participants' identified five most important problems:

- 1. River erosion,
- 2. Transportation problem for the damaged road and the absence of paved road,
- 3. Unemployment,
- 4. Poverty,
- 5. Lack of essential agricultural facilities.

# 9.3.2 Potentials of Saghata Union

The major potentials of Saghata Union from Venn diagram are:

- 1. Agriculture (Rice, Chili, Jute, Corn),
- 2. Manpower,
- 3. Significant number of NGOs,
- 4. Handicraft industries,
- **5.** Fisheries.



Source: Field Survey, 2015

Figure 9.3: Potentials Venn Diagram of Saghata Union

# 9.3.3 Major Problems, Causes, Effects and Relevant Potentials of Saghata Union

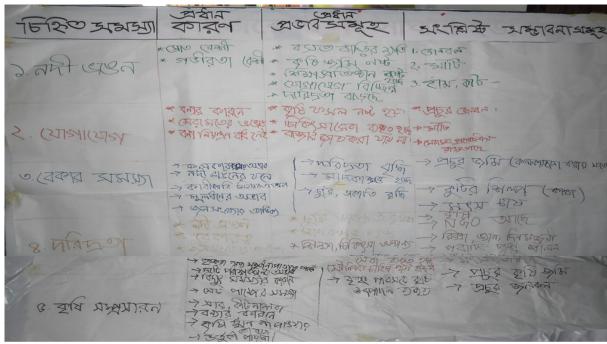
#### 1. River erosion

River erosion is the most dangerous problem faced by the people of the Saghata Union. High current as well as low depth of the river causes river erosion frequently. Result of the river erosion; homestead, crop, educational and others institutions, transportation system and ultimately poverty increased, is unbearable to the people of this locality. People of the Saghata Union believe that they might use their manpower, sand, woods and bamboos for building embankment when they get sufficient government allowance.

#### 2. Transportation Problem

Saghata Union's people face terrible problem for poor transportation system because of the effect of frequent flood, lack of repairing and unavailability of embankment. Crop damages,

emergency health service access hampers and agro based marketing disturbs as the consequence of the poor transportation problem. People of this union think that they have enough roads those are needed to repair. Their hopeful mind informed that their manpower and soil might be used as their potentials for the remedy of this problem.



Source: Field Survey, 2015

Figure 9.4: Identified Problems, their Causes and Effects with Relevant Potentials of Saghata Union

#### 3. Unemployment

Unemployment problem is another dominating problem in Saghata Union. Most of the time in a year agricultural activities remain stooped for river erosion. Besides this, over population, the absence of industries, proper vocational training and insufficient capital keep the majority of this union's people unemployed. Unemployment causes severe impact on this union. Poverty level along with criminality (thievery, robbery and drug addiction) is being increased as the result of unemployment problem. They have enough land space for industrialization and agricultural farm. They also see handicraft industries and fisheries as their potentials to eradicate this problem.

#### 4. Poverty

River erosion, unemployment and over population of this union are the main factor for being poor. As a result most of the people are facing problem to meet their basic needs and social disorganization increases as criminality and drug addiction increase. NGO's loan for economic

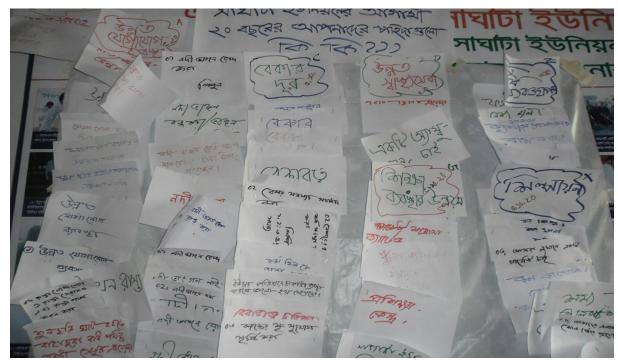
activity and rickshaw, van and day labor works, Cattle rearing, fisheries and agricultural land are seen by the people of this union as the potentiality to mitigate poverty.

# 5. Barriers to Agricultural Expansion

Irrigation problem for the lack of electric supply, unavailability of high quality pesticide and fertilizer, difficulty getting agricultural loan, unavailability of machineries and equipment for testing soil and deprivation from getting proper price of the products are the main barriers to agricultural expansion. Consequently, farmers' indifference is being increased day by day to continue agricultural production. Agriculture based manpower and lands are available potentiality for the agriculture expansion in this union.

## 9.4 Perceived Development Priorities

At the ToP Consensus Workshop, the PRA participants of Saghata Union identified 5 development priorities for the short-term period, 5 in the mid-term planning needs and 4 in the long-term needs (Table 9.1). They placed industrialization from short-term, medium-term and long-term; modern health system development and eradication of unemployment problem in the short- and mi-term goals; transportation system development in both medium- and long-term; and education system development in the medium and long term development needs (Table 9.1). In the short-term needs, they also included river erosion control and electricity for all villages as two other priorities (Table 9.1).



Source: Field Survey, 2015

Figure 9.5: Development Priorities for Next 20 years of Saghata Union

Table 9.1: Saghata Union's Development Needs and Priorities

	Short-Term			
Mitigation of unemployment problem  Developed Agricultural production	and marketing system  Industrialization	Improved Transportation System	Well Established Educational System	
reating Cold	old Mini	Bridge T	Training	
ork storag	C	construction (	Centre	
pportunity		`		
orwomen in TP		Bahadurbad)		
nsure work ensur	suring Mill and	Repaired C	Cadet	
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# 9.5 List of Participants

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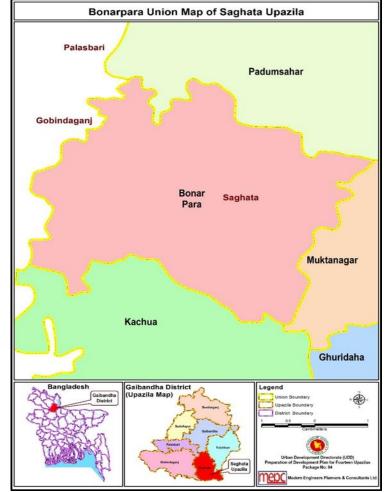
Source: Field Survey, 2015

Figure 9.6: List of Participant of Saghata Union

# 10.Bonarpara Union

#### 10.1 Overview

Bonarpara Union is surrounded by Padumsahar Union in the north side, Muktinagar Union in the east, Kachua Union in the south, and the Bangali River in the west.



Map 10.1: Bonarpara Union Map of Saghata Upazila

Source: Field Survey, 2015

# 10.2 Spatial Aspect

Total area of this union is 22.92 sq. km. Total number of population of this union is 45,820. Bonarpara Union is flood prone area in the southern side for the absence of embankment. Agricultural land is the only one potential resource for the people of this locality. Due to the absence of Risk and Asset map of the Union, risks and assets cannot be listed from existing sources. PRA findings and fieldwork reveal that the assets include 22 hectors swamps and canals and 420 hectors cropland. There are one union information and service center, one union

land office, one post office, 20 km. pucca roads, 30 km katcha roads and 10 deep tube-wells in Bonarpara Union.



Source: Field Survey, 2015

Figure 10.1: Social Map of Bonarpara Union

# 10.3 Major Problems and Potentials

# 10.3.1 Problems of Bonarpara Union

In the problem-identification session, PRA participants of Bonarpara Union first listed all of the following problems of their Union:

- 1. Communication problem,
- 2. Insufficient medical facility,

- 3. Old union complex building,
- 4. Water logging,
- 5. Lack of working sector,
- 6. River erosion,
- 7. Lack of institutional infrastructure,
- 8. Poverty,
- 9. No allotment for repair of educational institutions,
- 10. Police station is far away from union,
- 11. No passenger shed in the stand,
- 12. Low level of honorarium for Union Parishad member,
- 13. Problem of electricity,
- 14. No industries,
- 15. Problem of public toilet.



Figure 10.2: Problems Venn Diagram of Bonarpara Union

The major problems of Bonarpara Union (from the Venn diagram of problems) are:

- 1. Communication problem (Ward-3, 7, 8 and 9),
- 2. Water logging,
- 3. Insufficient medical facility,
- 4. Lack of working sector,
- 5. Old/Risky Union Complex Building.

## 10.3.2 Potentials of Bonarpara Union

The major potentials of Bonarpara Union from Venn diagram are:

- 1. Water bodies,
- 2. Uncultivated agricultural land,
- 3. Educated youth,
- 4. Unemployed general people,
- 5. Livestock.



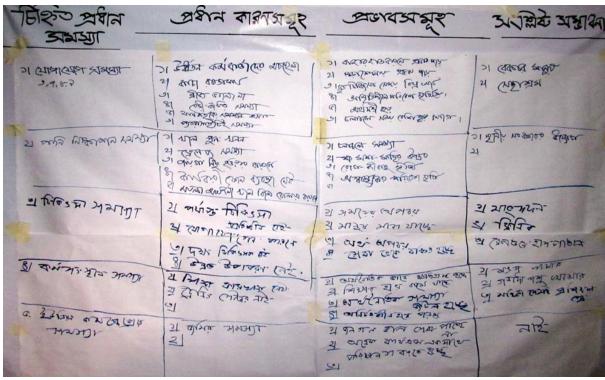
Source: Field Survey, 2015

Figure 10.3: Potentials Venn Diagram of Bonarpara Union

## 10.3.3 Major Problems, Causes, Effects and Relevant Potentials of Bonarpara Union

#### 1. Communication Problem

Communication problem is the main key trouble of Bonarpara Union. Ward no. 3, 7, 8 and 9 are mostly affected by communication problem. Main reasons for communication problem are katcha road, weak condition of bridge and culvert and problem in embankment. As the consequence people of Bonarpara Union are suffering in various ways; such as, bad effect in business, misery to go educational institution, problem in emergency medical service, economic loss and time loss. There are two potentials for communication problem. They are-unemployed people and cheap labor.



Source: Field Survey, 2015

Figure 10.4: Identified Problems, their Causes and Effects with Relevant Potentials of Bonarpara Union

#### 2. Water Logging

Main reasons for water logging are no canal route, drainage problem, low land, no effective step and garbage problem. As a results water logging brings some suffering for them. These are rapid increase of mosquito and flee, increase of disease and unhygienic environment. To overcome the problem of water logging people of Bonarpara Union have two potential such as, canal and swamp and local government.

## 3. Insufficient Medical Facility

The main reasons behind insufficient medical facility are lack of enough skilled doctors, communication problems, lack of modern medical equipment and machine and insufficient medicine. As a result people of Bonarpara Union are sufferings from different problems, such as- loss of time and money, deprivation from service and death. To solve the problem of insufficient medical facility people have maternity center, community clinic and hospital as potentials.

#### 4. Lack of Working Sector

Reasons for lack of working sector are no industry, low education rate and lack of training center. In this regards lack of working sector brings misery like- economic loss and dependency. To solve the problem of lack of working sector people of Bonarpara Union have some resources such as fisheries, livestock farms and a women sewing center.

#### 5. Old/Risky Union Complex Building

Main problem for new building establishment is the land problem. As a results public suffer from interrupted service and over crowd. There is no potential for old union complex building.

## **10.4** Perceived Development Priorities

The ToP (technology of participation consensus workshop) on development needs and priorities identified under short-term (within five years), mid-term (within ten years) and long-term (within twenty years) basis. PRA participants of Bonarpara Union identified most of the development goals (advance medical service, generate employment, install drainage system, advance irrigation system and establish religious institutions) to accomplish in five years. They want improvement of communication system in the mid-term and establish the Union as a model union as a long-term vision.



Figure 10.5: Development Priorities for Next 20 years of Bonarpara Union

Table 10.1. Bonarpara Union's Development Needs and Priorities

		Mid Term	Long Term				
Advanced Medical Service System	Employment	Drainage System	Development of Education	Advanced Irrigation System	Development of Religious Institutions	Development of Communication System	Model Union
Medical center	Fisheries project	Drain	Educational institution	Need of irrigation	Mosque	Pucca road	Union complex building
Hospital	Poverty alleviation	Quick removal of water	Ensure education for all	Drain	Temple	Culvert	Digital union
Clinic					Repair of Madrasha	Bridge	
Improved medical service						Sluice gate	
						River embankment	
						Pucca road	